Updated Planning Statement including Draft Heads of Terms

Phase 1 - Land adjacent to Llantwit Major Bypass, Boverton

Barratt Homes, South Wales

June 2016



Updated Planning Statement including Draft Heads of Terms Phase 1 - Land adjacent to Llantwit Major Bypass, Boverton Barratt Homes, South Wales

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CONTENTS

		Page
1.0	Introduction	1
2.0	The Application Site and Surroundings	4
3.0	Planning History	7
4.0	Project Description	8
5.0	Planning Policy Framework	11
6.0	Assessment of the Proposals	28
7.0	Conclusions	40

APPENDICES

Appendix 1 Site Location Plan
Appendix 2: Site Layout Plan

Appendix 3: Public Rights of Way Plan

Appendix 4: Technical Note: Dual Use of Open Space

1.0 INTRODUCTION

- 1.1 This updated Planning Statement has been prepared by Barton Willmore Limited Liability Partnership ("Barton Willmore") on behalf of Barratt Homes, South Wales ("the Applicant") to accompany a full planning application at Land adjacent to Llantwit Major Bypass, Boverton ("the Application Site"). A Site Location Plan (Drawing No.1363 SPL-01 Rev A) is attached at **Appendix 1**.
- 1.2 The full planning application description is confirmed below:
 - Change of use of agricultural land to residential development (C3) including the demolition of a disused building and the development of 64 residential dwellings, public open space, landscaping, highway improvements and associated engineering works.
- 1.3 The Application Site comprises vacant agricultural land adjacent to the Llantwit Major Bypass adjoining the village of Boverton within the Vale of Glamorgan. The Application Site is circa 1.8 hectares and is currently accessed via a concrete track from Eglwys Brewis Road along the north-western boundary of the Application Site.
- 1.4 Within the Vale of Glamorgan Unitary Development Plan (adopted 2005) the Application Site is located in the open countryside. However, the Vale of Glamorgan Deposit Local Development Plan (As Amended by the Schedule of Focused and Minor Changes, June 2015) (Deposit LDP), confirms that the Application Site forms a significant component of land allocated for residential development under Policy MG 2 (22) for 70 units. This application comprises part of the wider allocation although the Proposed Development layout has been designed to ensure that the remainder of the allocation can be developed in an appropriate and comprehensive manner.
- 1.5 The Vale of Glamorgan UDP plan period expired in 2011 and is now out-of-date with regard to housing requirements. In accordance with Planning Policy Wales (8th Edition, January 2016) (PPW), reference should be made to other material considerations including national planning policies and the emerging Development Plan. The Vale of Glamorgan Local Development Plan has progressed to Examination stage and PPW paragraph 2.8.1 states that:

"The weight to be attached to an emerging LDP (or revision) when determining planning applications will in general depend on the stage it has reached, but does not simply increase as the plan progresses towards adoption. When conducting the examination, the appointed Inspector is required to consider the soundness of the whole plan in the context of national policy and all other matters which are material to it. Consequently, policies could ultimately be amended or deleted from the plan even though they may not have been the subject of a representation at deposit stage (or be retained despite generating substantial objection). Certainty regarding the content of the plan will only be achieved when the Inspector delivers the binding report. Thus in considering what weight to give to the specific policies in an emerging LDP that apply to a particular proposal, local planning authorities will need to consider carefully the underlying evidence and background to the policies. National planning policy can also be a material consideration in these circumstances (see section 3.1.2)".

- 1.6 In this regard the proposed allocation of the Application Site is considered to be based on a robust evidence base with no technical objections to the allocation of the Application Site. At the site specific LDP Hearing Session no objections were raised to the proposed allocation and the Council's Hearing Session Paper confirmed the deliverability of the proposed allocation.
- 1.7 This Statement demonstrates the planning merits of the proposals, having regard to relevant National and emerging policy as set out within the Local Development Plan, and comprises the following title sections and appendices:
 - Section 1: Introduction This Section introduces the Applicant and the basic principle of the proposals, including the strategy that has been adopted as well as setting out the structure of this Planning Statement.
 - Section 2: The Application Site and Surroundings Section 2 describes the characteristics of the Application Site in detail, as well as describing the immediate environs surrounding the Application Site and the facilities and services further beyond the Application Site, being Boverton, and Llantwit Major in this instance.
 - Section 3: Planning History This Section identifies the planning history of the Application Site.

- Section 4: Project Description This Section describes the proposals in more detail, explaining exactly what is entailed within the full planning application. Any design rationale or policy requirements that have informed the Proposed Development will be addressed in this Section.
- Section 5: Planning Policy Framework Section 5 sets out the prevailing Planning Policy Framework, including national and local policy and guidance, emerging policy and any Supplementary Policy Guidance that may be applicable to the Proposed Development.
- Section 6: Assessment of the Proposals Section 6 assesses the Proposed

 Development against the prevailing Planning Policy Framework
 highlighted in Section 5, concluding whether the Proposed

 Development complies or not with Planning Policy.
- Section 7: Conclusions This Section concludes and summarises the preceding sections.
- 1.8 This Statement is supported by a number of technical documents which will be cross referred to in this Statement. These comprise:
 - Updated Design and Access Statement, Barton Willmore;
 - Extended Phase 1 Habitat Survey, Thomson Ecology;
 - Dormouse Survey; Thomson Ecology;
 - Reptile Survey; Thomson Ecology;
 - Arboricultural Survey, Thomson Ecology;
 - Flood Consequences Assessment and Drainage Strategy, Quad Consulting;
 - Transport Assessment, Transport Addendum and Travel Plan, Mayer Brown;
 - Archaeological Assessment, Cotswold Archaeology;
 - Noise Report, Hunter Acoustics;
 - Site Investigation Report, Integral Geotechnique; and
 - Agricultural Land Assessment, Reading Agricultural Consultants.

2.0 THE APPLICATION SITE AND SURROUNDINGS

- 2.1 The Application Site is situated at the settlement of Boverton adjacent to the Llantwit Major Bypass. The Application Site was previously used for agricultural grazing but has been vacant for over three years. The Application Site is circa 1.8 hectares and is accessed off Eglwys Brewis Road along its north-western boundary which links to the Llantwit Major Bypass.
- The Application Site consists of two fields divided by a species poor hedgerow. The two fields consist predominately of poor semi-improved grassland, with a small area of dense scrub. The hedgerows which border the Application Site are either species poor or species poor with trees. There is one building present against the northern boundary of the Application Site. This building is divided into two parts, the north-western section is constructed of concrete with a corrugated metal roof and is open on the south-western side; the south-eastern half of the building is constructed of corrugated metal and is open on the south-eastern side. There is a courtyard of hard standing next to the building enclosed by a wall.
- 2.3 The Application Site is bounded by Llantwit Major Bypass to the south, by Eglwys Brewis Road to the west with agricultural fields beyond which are allocated for residential development in the Deposit LDP (MG 2 (7) 'Land between new Northern Access Road and Eglwys Brewis Road' and MG 2 (6) 'Land adjacent to Frog lands Farm, Llantwit Major'). The Vale of Glamorgan railway line runs along the northern boundary of the Application Site, beyond which is existing residential development within the St Athan RAF base. To the south, the Application Site is bound by Llantwit Road and residential development.
- 2.4 The Application Site slopes from the southeast to northwest at a reasonably uniform gradient of 1 in 20; the southern edge is predominantly an embankment falling down to the B4265. Site levels typically vary from 48m A.O.D in the southeast to 35m A.O.D in the northwest.
- 2.5 The Application Site does not fall within a floodplain under the Welsh Government's Development Advice Map which supports TAN 15. The Application Site does not contain any Scheduled Ancient Monuments, Conservation Areas or Listed Buildings. The Boverton Conservation Area is located on the opposite side of the Llantwit Major Bypass to the south. As well as the Application Site being

bounded by a line of trees, the edge of the Conservation Area is also bounded by a line of trees and separated by a main road. In addition, the Application Site is situated at a lower level than the adjacent Conservation Area. Therefore, the Application Site is considered to be physically separated and divorced from Boverton Conservation Area and its development will have negligible impact on the setting and character of the Conservation Area.

- 2.6 The Application Site is considered to be sustainably located in close proximity to a range of existing facilities and services. The Application Site is located within 700m walk of the village centre of Boverton via Harding Close which offers a range of facilities and services including a convenience store, post office, public house, a gift shop, takeaway, vet surgery, garden centre and a hairdresser. The Application Site is also located in close proximity to the 'St Athan Cardiff Airport Enterprise Zone' which will provide a wide range of employment opportunities in close proximity to the Application Site.
- 2.7 In addition, the Application Site, is located only 1.7 km from the centre of Llantwit Major which has a good range of shops, banks and schools. There are also a few national multiples including Co-op Food, Co-op Pharmacy and two high street banks. In addition it has several cafes and tourist shops and a number of businesses specialising in health and therapy.
- 2.8 In the vicinity of the Application Site, no pedestrian footways are currently provided on the B4265. There is a pedestrian footway on Llantwit Road in the vicinity of the B4265, leading to the signal controlled crossing over the B4265. The pedestrian crossing leads to a section of Boverton Road which was closed to through traffic when the bypass was built. This provides a route for pedestrians and cyclists toward Boverton and Llantwit Major. Pedestrian crossing facilities are also provided at the junction of Eglwys Brewis Road with the B4265 towards Boverton. The footway continues for approximately 70m to the north on the western side of the B4265, separated from the road by railings, and then turns westwards to link to Harding Close. From this road, residents can then walk into Boverton and Llantwit Major.
- 2.9 Public Right of Way (L16/43/2) crosses the western corner of the Application Site.

 The PROW appears not to be well used with no tracks evident on the Application Site.

- 2.10 The Application Site is accessible to public transport facilities. The nearest bus stop is located within 200m of the Application Site on Eglwys Brewis Road, near its junction with Church Meadow. The nearest railway station, Llanwit Major, is located around 2km from the Application Site on the Vale of Glamorgan Railway Line, between stations located in Cardiff and Bridgend. Services to this station run hourly between Bridgend, Cardiff and Merthyr Tydfil Monday to Saturday, and every two hours on Sundays.
- 2.11 It is, therefore, evident that the Application Site is sustainably located in close proximity to a number of services and facilities and is suitable for residential development.

Planning History

3.0 PLANNING HISTORY

3.1 The Application Site was the subject of residential planning application (96/00590/OUT) and subsequent Appeal (APP/Z6950/A/96/509986) in 1996. The Appeal was against the Council's non-determination of the application and was dismissed due to the Application Site being located within the open countryside. However, the Inspector did accept that the Application Site could be appropriately accessed from the B4265.

- 3.2 Since the Appeal was dismissed, the Application Site's status has materially changed from being located within the countryside to being allocated for residential development under Policy MG 2 (22) of the Vale of Glamorgan Deposit LDP (as amended).
- 3.3 It is not therefore considered that the above planning history has a material effect on the Development Proposals currently being pursued by Barratt Homes, South Wales within this full planning application.

4.0 PROJECT DESCRIPTION

4.1 The Application Site measures approximately 1.8 hectares and the application description is below:

'Change of use of agricultural land to residential development (C3) including the demolition of a disused building and the development of 64 residential dwellings, public open space, landscaping, highway improvements and associated engineering works'.

- 4.2 A site layout plan (1363 TP-02 Rev B) is contained within **Appendix 2**. A series of design principles have been incorporated into the Proposed Development which include:
 - The provision of a legible and clear structure that aids permeability and sustainability;
 - Promoting walking and cycling to destinations using new and existing foot and cycle links;
 - Opening up the existing PROW;
 - Encouraging healthy living and physical activity through the provision of a high quality green space for play and recreation that is available to new and existing residents;
 - Engendering a sense of neighbourhood and community spirit;
 - Maximising the retention of existing trees and hedgerows where possible;
 - Facilitating the development of the remainder of the allocated land;
 - Facilitating economic development and job creation; and
 - Promoting a range of housing types and a range of tenure opportunities including affordable housing.

Residential

4.3 The application proposes a total of 64 dwellings comprising a range and mix of housing as shown in Table 1. This equates to an average density of 36 units per hectare.

	Number of Units			
Number of Bedrooms	1	2	3	4

Project Description

Apartments	10			
Semi Detached/		7	10	
Terraced				
Detached			8	29

- 4.4 The majority of the dwellings proposed are 2 storey in height. However, six 2.5 storey dwellings are provided where the site entrance road meets the main spine road of the development to create a sense of arrival and place. A further 2.5 storey unit is also provided next to the southern Local Area of Play. In addition, two apartment blocks are provided at the southern end of the development, with one apartment block being three storey's in height. Further, to provide interest and variety along the street frontage, dual aspect units have been provided at key focal points.
- 4.5 With regard to elevational treatments and materials, the proposed dwellings comprise of a mixture of render, stone and brickwork.
- 4.6 A full and detailed description of the proposed materials, design and layout of the dwellings is provided within the supporting Design & Access Statement and the relevant accompanying application drawings.

Access and Parking

- 4.7 A new vehicular access is proposed off Llantwit Major Bypass in the form of a priority junction. This will comprise a ghost right hand turn with 2.4m by 160m visibility splays in accordance with Manual for Streets 2 (MfS2).
- 4.8 Parking is provided through a mix of garages and off-street parking on private driveways.
- 4.9 The existing Public Right of Way through the western corner of the Application Site is diverted as shown on Plan PRW-02_PRoW Diversion which is contained within Appendix 3.

Open Space

4.10 The Proposed Development includes the provision of 1,708 sq m of Public Open Space within the Proposed Development including the provision of two Local Areas of Play (LAP). The northern area of open space facilitates access to the wider network of footpaths which link to the village of Boverton and local bus stops. The southern LAP will not only serve Phase 1 but will also be able to serve Phase 2 due to its location. With the proposed distribution of open space all homes are located within 1 minutes walk of open space and there is also a range of open space facilities within the wider vicinity of the Proposed Development including Seaview Park, Bedford Rise Play Area and Trebeferad Play Area, as well as the Application Site being afforded easy access to the open countryside. Whilst the Council's preference for a central area of open space is noted, it was not considered appropriate to place the open space at the entrance to the development due to the increased conflict between vehicles and users of the public open space.

5.0 PLANNING POLICY FRAMEWORK

- 5.1 The following section provides an overview of the relevant policy framework relating to the application proposals. In accordance with S38(6) of the Planning and Compulsory Purchase Act 2004, this application should be determined in accordance with the Development Plan, unless material considerations indicate otherwise.
- 5.2 Material considerations could include current circumstances, policies in an emerging Development Plan, and planning policies of the Welsh Government and the UK Government. All applications should be considered in relation to up-to-date policies.
- 5.3 The starting point is therefore the statutory Development Plan which consists of the Vale of Glamorgan Unitary Development Plan, adopted 2005 (UDP). However, the UDP is now time expired and is out-of-date with regard to housing requirements. In accordance with Planning Policy Wales (8th Edition, January 2016) (PPW), reference should be made to other material considerations including national planning policies and the emerging Development Plan. The Vale of Glamorgan Local Development Plan (LDP) has progressed to Examination with the Examination currently on going.
- 5.4 Section 2.6 of PPW addresses procedure for determining planning applications where a Development Plan has not yet been adopted or approved. It is recognised that the weight to be attached to an emerging draft LDP does not simply increase as the plan progresses towards adoption and careful consideration must be given to the underlying evidence and background to the policies. National planning policy can also be a material consideration in these circumstances.
- 5.5 The stage which a plan has reached will also be an important factor in judging whether a refusal on prematurity grounds is justifiable (paragraph 2.6.4). A refusal on prematurity grounds will seldom be justified where a plan is at the pre-deposit plan preparation stage, with no early prospect of reaching deposit, because of the lengthy delay which this would impose in determining the future use of the land in question.

- Paragraphs 2.71 and 2.7.2 of PPW advise that when determining applications where Development Plan policies are outdated or superseded, Local Planning Authorities should give the policies decreasing weight in favour of other material considerations, such as national planning policy. This will ensure that decisions are based on up to date policies which have been written with the objective of contributing to the achievement of sustainable development.
- 5.7 In light of the above, a review of relevant national planning policies and emerging planning policies as well as the time expired UDP is set out below.

National Planning Policy

Planning Policy Wales (Edition 8, January 2016)

National Planning Policy is set out within Planning Policy Wales (Edition 8, January 2016). Sustainable development is the key theme running through PPW and Chapter 4 details the main principles and objectives for delivering sustainable development, with paragraph 4.2.2 stating that:

"The planning system provides for a presumption in favour of sustainable development to ensure that social, economic and environmental issues are balanced and integrated, at the same time, by the decision-taker when:

- Preparing a Development Plan; and
- In taking decisions on individual planning applications."
- 5.9 Figure 4.1.1 of PPW confirms that the goal of sustainable development is to "enable all people throughout the world to satisfy their basic needs and enjoy a better quality of life without compromising the quality of life of future generations."
- 5.10 Paragraph 4.4.3 sets out a number of Key Policy Objectives, stating that planning policies and proposals should, inter alia:
 - Promote resource-efficient and climate change resilient settlement patterns;
 - Locate development so as to minimise the demand for travel;

- Support the need to tackle the causes of climate change;
- Play an appropriate role to facilitate sustainable building standards;
- Contribute to the protection and improvement of the environment;
- Ensure that all local communities both urban and rural have sufficient good quality housing for their needs, including affordable housing, for their needs;
- Promote access to employment, shopping, education, health, community, leisure and sports facilities and open and green space;
- Foster improvements to transport facilities and services;
- Foster social inclusion; and
- Promote quality, lasting, environmentally-sound and flexible employment opportunities.
- 5.11 Paragraph 4.6.3 sets out the priorities for rural areas are to secure:
 - sustainable rural communities with access to affordable housing and high quality public services;
 - a thriving and diverse local economy where agriculture-related activities are complemented by sustainable tourism and other forms of employment in a working countryside; and
 - an attractive, ecologically rich and accessible countryside in which the environment and biodiversity are conserved and enhanced.
- Paragraph 4.7.7 of PPW confirms that for most rural areas the opportunities for reducing car use and increasing the use of public transport, walking and cycling are more limited than in urban areas. In rural areas the majority of new development should be located in those settlements which have relatively good accessibility by non-car modes when compared to the rural area as a whole. Local service centres, or clusters of smaller settlements where a sustainable functional linkage can be demonstrated, should be designated by local authorities and be identified as the preferred locations for most new development including housing and employment provision. The approach should be supported by the service delivery plans of local service providers.
- 5.13 Paragraph 4.7.8 identifies that 'Development in the countryside should be located within and adjoining those settlements where it can be best be accommodated in terms of infrastructure, access and habitat and landscape conservation.....All new development should respect the character of the surrounding area and should be of appropriate scale and design.'

- 5.14 Further, paragraph 4.11.1 seeks to promote sustainability through good design, stating that design must go beyond aesthetics and includes the social, environmental and economic aspects of development and its relationship to its surroundings, while Section 4.12 seeks to ensure that the causes of climate change are tackled and paragraph 4.12.2 confirms that development proposals should minimise the causes of climate change.
- 5.15 Chapter 5 of PPW details the principle objectives for the conservation and improvement of the natural heritage, which are to:
 - Promote the conservation of landscape and biodiversity, in particular the conservation of native wildlife and habitats;
 - Ensure that action in Wales contributes to meeting international responsibilities and obligations for the natural environment;
 - Ensure that statutorily designated sites are properly protected and managed;
 - Safeguard protected species; and
 - Promote the functions and benefits of soils, and in particular their function as a carbon store.
- 5.16 Paragraph 5.1.4 continues this theme by stating that:

'It is important that biodiversity and landscape considerations are taken into account at an early stage in both Development Plan preparation and development management. The consequences of climate change on the natural heritage and measures to conserve the landscape and biodiversity should be a central part of this.'

- 5.17 Chapter 6 of PPW seeks to conserve the historical environment, with paragraph 6.1.2 stating that "Local Planning Authorities have an important role in securing the conservation of the historic environment while ensuring that it accommodates and remains responsive to present day needs."
- 5.18 The Welsh Government's objectives for conserving the historical environment are to, amongst others:

- Preserve or enhance the historic environment, recognising its contribution to economic vitality and culture;
- Protect archaeological remains;
- Ensure that the character of historic buildings is safeguarded from alterations, extensions or demolition that would compromise a building's special architectural and historic interest; and
- Ensure that Conservation Areas are protected or enhanced.
- 5.19 Chapter 8 of PPW addresses transport and, as with the majority of transport planning policy over recent years, seeks to tackle climate change by promoting sustainable modes of transport and seeking to minimise the need to travel, especially by private car.
- 5.20 The policy guidance also proposes locating development where there is good access by public transport, walking and cycling and by locating development near other related uses to encourage multi-purpose trips and reduce the length of journeys.
- 5.21 Residential development is addressed in Chapter 9 of PPW and Welsh Ministers' objectives, which are also set out in the National Housing Strategy, are to, amongst others:
 - Provide more housing of the right type and offer more choice; and
 - Improve homes and communities, including the energy efficiency of new and existing homes.
- 5.22 Paragraph 9.1.2 states that Local Planning Authorities should promote sustainable residential environments and promote:
 - Mixed tenure communities:
 - Development that is easily accessible by public transport, cycling and walking although in rural areas required development might not be able to achieve all accessibility criteria in all circumstances;
 - Attractive landscapes around dwellings, with usable open space and regard for biodiversity, nature conservation and flood risk;
 - Greater emphasis on quality, good design and the creation of places to live that are safe and attractive;
 - The most efficient use of land;

- Well-designed living environments, where appropriate at increased densities;
- Construction of housing with low environmental impact; and
- 'Barrier free' housing developments.
- 5.23 Paragraph 9.2.22 specifically relates to housing in rural areas and confirms that development in the countryside should embody sustainability principles.
- 5.24 In terms of development control and housing, PPW states in paragraph 9.3.1 that:

'New housing developments should be well integrated with and connected to the existing pattern of settlements. The expansion of towns and villages should avoid creating ribbon development, coalescence of settlements or a fragmented development pattern.'

- 5.25 Chapter 9 seeks to ensure that an appropriate level of affordable housing is provided with new residential development. This provision must be based on local needs and the delivery of affordable housing within new development is a material consideration.
- 5.26 Flood risk is dealt with in Chapter 13 of PPW, 'Minimising and Managing Environmental Risks and Pollution', which states that "flood risk, whether inland or from the sea, is a material consideration in land use planning".
- 5.27 In relation to new development, the Welsh Government seeks to ensure that new development is not exposed unnecessarily to flooding and flood risk and to ensure that flood risk is not increased by additional surface water run-off. In controlling run off, the use of sustainable drainage systems are required.
- 5.28 Noise is also addressed in Chapter 13 of PPW and it is confirmed noise levels provide an indicator of local environmental quality and the objective is to minimise emissions and reduce ambient noise levels to an acceptable standard. Furthermore, paragraph 13.14.1 states that:

'Development plan policies should be designed to ensure, as far as is practicable, that noise-sensitive developments, such as hospitals, schools and housing, that need to be located close to the existing transportation infrastructure to facilitate

access, are designed in such a way as to limit noise levels within and around those developments'.

- 5.29 Paragraph 13.15.1 confirms that noise is a material planning consideration and Local Planning Authorities should make a careful assessment of likely noise levels and have regard to any relevant Noise Action Plan before determining such planning applications and in some circumstances it will be necessary for a technical noise assessment to be provided by the developer.
- 5.30 Technical Advice Notes (TANs) should be taken into account by Local Planning Authorities and should be read along with PPW. They provide more detailed planning policy guidance on technical disciplines that are broadly covered within PPW.

Technical Advice Notes

- 5.31 'Technical Advice Note (TAN) 2: Planning and Affordable Housing (2006)' provides further advice on the importance of securing affordable housing to foster social inclusion by enabling, or helping to enable, those who cannot afford to buy a house on the open market. TAN2 states that affordable housing should be provided based on housing need identified in a local housing market assessment.
- 5.32 'Technical Advice Note (TAN) 5: Nature Conservation and Planning (2009)' sets out how the planning system should contribute to protecting and enhancing biodiversity and geological conservation.
- 5.33 'Technical Advice Note (TAN) 11: Noise (1997) sets out how the planning system should protect noise sensitive development from inappropriate noise levels. It also highlights that mitigation measures should be appropriate to the scale of development.
- 5.34 'Technical Advice Note (TAN) 12: Design (2016)' provides more detail on the design aspects set out in PPW as well as providing detail on five key aspects of good design that should be integrated into proposed developments. These are:

Access Objective: Ensuring ease of access for all.

Character Objectives: Sustaining or enhancing local character;

Promoting legible development;

Promoting a successful relationship between

public and private space;

Promoting quality, choice and variety; and

Promoting innovate design.

Community Safety Objectives: Ensuring attractive, safe public space; and

Security through natural surveillance.

Environmental Sustainability

Objectives: Achieving efficient use and protection of

natural resources;

Enhancing biodiversity; and

Designing for change.

Movement Objective: Promoting sustainable means of travel.

- 5.35 'Technical Advice Note (TAN) 15: Development and Flood Risk (2004)' provides a framework to assess risks arising from all forms of flooding, including from river and coastal flooding as well as additional run-off arising from new development. TAN15 provides advice and guidance to minimise the risk of flooding in developments or arising from developments, as well as taking into account the impacts of climate change on flooding.
- 5.36 The advice adopts a precautionary approach by seeking to direct new development away from areas at high risk of flooding where possible, as well as promoting design solutions such as Sustainable Drainage Systems (SuDS) which increase permeability within developments allowing water to percolate.
- 5.37 'Technical Advice Note (TAN18): Transport (2007)' continues the theme established in PPW of minimising the need to travel, especially by the private car, and to seek to encourage the increased use of sustainable modes of travel, including public transport, walking and cycling.
- 5.38 These initiatives will help to reduce road traffic growth, which is causing increased local air pollution, greenhouse gas emission contributing to climate change and global warming and, in some areas, congestion, which can affect economic competitiveness.

Local Planning Policy

Vale of Glamorgan Unitary Development Plan (adopted April 2005)

5.39 On 18th April 2005, the Council formally adopted its Unitary Development Plan (UDP) for the area which covered the period 1996 – 2011. Therefore, the UDP is now time expired by 5 years. In respect of the UDP, the Council's overall aim is:

"To provide a planning framework for the development of the Vale of Glamorgan that reflects the need to conserve the best of the natural environment and yet to allow beneficial land use development in a sustainable way."

- 5.40 Within the UDP, the Application Site lies in the open countryside adjacent to the boundary of RAF St Athan and Llantwit Major Bypass. Policy ENV 1 relates to Development in the Countryside and confirms that permission will only be granted for developments which are essential to agriculture, horticulture, mineral and utilities, appropriate recreational uses and the reuse/ adaption of existing buildings and development which is approved under other policies of the Plan.
- 5.41 Policy HOUS 8 states that:

"Subject to the provisions of Policy Hous 2, development will be permitted which is within or closely related to the defined settlement boundaries provided that it meets all the following criteria:

- The scale, form and character of the proposed development is sympathetic to the environs of the site;
- The proposal has no unacceptable effect on the amenity and character of existing or neighbouring environments of noise, traffic congestion, exacerbation of parking problems or visual intrusion;
- The proposal does not have an unacceptable impact on good quality agricultural land (Grades 1, 2 and 3A), on areas of attractive landscape or high quality townscape or on areas of historical, archaeological or ecological importance;
- When appropriate and feasible the provisions of Policy REC 3 are met;
- The provision of car parking and amenity space is in accordance with the Council's approved guidelines;

- Adequate community and utility services exist, are reasonably accessible or can be readily and economically provided".
- 5.42 Policy Hous 3 'Dwellings in the Countryside' confirms that subject to the provisions of Policy Hous 2, the erection of new dwellings in the countryside will be restricted to those that can be justified in the interests of Agriculture and Forestry.
- 5.43 Policy Hous 12 'Affordable Housing' confirms that where there is a demonstrable need, the Council will seek to negotiate to secure a reasonable element of affordable housing.
- 5.44 In terms of agricultural land, Policy ENV2 states that:

"The best and most versatile agricultural land (Grades 1, 2 and 3A) will be protected from irreversible development, save where overriding need can be demonstrated. Non agricultural land or land of a lower quality should be used when development is proposed unless such land has a statutory landscape, nature conservation, historic or archaeological designation which outweighs agricultural considerations."

- 5.45 Policy 2 confirms that proposals which encourage sustainable practices will be favoured including proposals which are located to minimise the need to travel, especially by car and help to reduce vehicle movements or which encourage cycling, walking and the use of public transport and proposals which improve the quality of the environment through the utilisation of high standards of design.
- 5.46 Policy ENV 7 'Water Resources' confirms that developments will not be permitted which are at risk of flooding or will increase the risk of flooding elsewhere.
- 5.47 Policy ENV 16 'Protected Species' confirms that permission will only be granted for development that would cause harm to or threaten the continued viability of a protected species. Policy ENV 17 'Protection of Built and Historic Environment' seeks to protect the built and historic environment.
- 5.48 Policy ENV 18 'Archaeological Field Evaluation' confirms that where development is likely to affect a known or suspected site of Archaeological significance, an archaeological evaluation should be carried out and may be required before the

proposal is determined. Policy ENV 19 'Preservation of Archaeological Remains' confirms that where development is permitted which affects a site of archaeological importance, archaeological mitigation measures will be required.

5.49 Policy ENV 27 'Design of New Development' states that:

"Proposals for new development must have full regard to the context of the local natural and built environment and its special features. New development will be permitted where it:

- i) Complements or enhances the local character of buildings and open spaces;
- ii) Meets the Council's approved standards of amenity and open space, access, car parking and servicing;
- iii) Ensure adequacy or availability of utility services and adequate provision for waste management;
- iv) Minimises any detrimental impact on adjacent areas;
- v) Ensures existing soft and hard landscaping features are protected and complemented by new planting, surface or boundary features;
- vi) Ensures clear distinction between public and private spaces;
- vii) Provides a high level of accessibility, particularly for public transport, cyclists, pedestrians and people with impaired mobility;
- viii) Has regard to energy efficiency in design, layout, materials and technology; and
- ix) Has regard to measures to reduce the risk and fear of crime".
- 5.50 Policy ENV 29 'Protection of Environmental Quality' confirms that development will not be permitted if it will have an unacceptable effect on either's people's health and safety or the environment in terms of pollution, smoke fumes, gases, dust, smell, noise, vibration or light.
- 5.51 Policy TRAN 10 'Parking' confirms that parking requirements will be sought in line with approved parking guidelines. Policy REC 3 'Provision of Open Space within new Residential Development' confirms that the Council applies the Fields in Trust standards.

Vale of Glamorgan Deposit Local Development Plan as amended by the Schedule of Focused and Minor Changes (June 2015)

- 5.52 As the UDP is now time expired and the LDP has reached an advanced stage, therefore this section reviews the planning policy context set out within the Deposit LDP which is considered to be a key material consideration in the determination of this application.
- 5.53 The LDP vision as noted in paragraph 4.2 states that the Council's Vision for the Vale of Glamorgan "is a place:
 - That is safe, clean and attractive, where individuals and communities have sustainable opportunities to improve their health, learning and skills, prosperity and wellbeing; and
 - Where there is a strong sense of community in which local groups and individuals have the capacity and incentive to make and effective contribution to the future sustainability of the area."
- 5.54 Key objectives of the LDP amongst other issues include, inter alia:
 - "To sustain and further the development of sustainable communities within the Vale of Glamorgan, providing opportunities for living, learning, working and socialising for all;
 - To ensure that development within the Vale of Glamorgan makes a positive contribution towards reducing the impact of and mitigating the adverse effects of climate change;
 - To reduce the need for Vale of Glamorgan residents to travel to meet their daily needs and enabling them greater access to sustainable forms of transport;
 - To protect and enhance the Vale of Glamorgan's historic, built, and natural environment;
 - To provide the opportunity for people in the Vale of Glamorgan to meet their housing needs; and
 - To ensure that development within the Vale of Glamorgan uses land effectively and efficiently and to promote the sustainable use and management of natural resources."
- 5.55 Within the Deposit LDP, the Application Site is allocated for housing under Policy MG 2 (22) 'Land adjacent to Llantwit Major Bypass' for 70 units. The current application is for 64 units on part of the wider allocation although the scheme layout and access have been designed to accommodate the additional land identified under the LDP policy.

5.56 Appendix 5 of the LDP provides individual site details in respect of the housing allocations identified by Policy MG 2. In relation to the Application Site, Appendix 5 states that:

'This 2.4 hectare Greenfield site is located to the northeast of the Llantwit Major By-Pass and adjacent to Vale of Glamorgan railway line. The site is expected to deliver a minimum of 30% affordable housing.

The Council's Engineers have advised that a suitable safe access is required that conforms to current design criteria to be provided and a comprehensive and robust Transport Assessment that evaluates and determines mitigation measures which alleviate any detrimental impact the development will have on the local highway network and associated road junctions.

A designated main river runs along the southern boundary of the site and known flood risk areas are situated downstream. Consultation with Natural Resources Wales (NRW) will therefore be required and a Flood Consequence Assessment and a Surface Water Assessment, including appropriate consideration of the use of Sustainable Urban Drainage Systems will be necessary to demonstrate that there would be no adverse impacts arising from future development of the site.

Dwr Cymru Welsh Water (DCWW) has advised that the Llantwit Major area is at the extremity of its water supply network and there are current problems with water supply. Consultation with DCWW will be required to determine whether improvements to the water supply network will need to be provided.

The Glamorgan Gwent Archaeological Trust has advised that an archaeological evaluation may be required in order to identify and protect any archaeological resource'.

- 5.57 Policy MG 4 'Affordable Housing' confirms the requirement for 35% of housing to be affordable on housing sites at Service Centres including Llantwit Major. It is also confirmed that contributions should be made in accordance with the requirements set out in the Council's Affordable Housing SPG.
- 5.58 With regards to design quality and standards, Policy MD 2 states that:

- "Development proposals should:
 - Be of a high standard of design that positively contributes to the context and character of the surrounding natural and built environment;
 - Respond appropriately to the local context and character of neighbouring buildings in terms of type, form, scale, mix and density;
 - Identify opportunities to provide new or enhanced areas of public realm particularly in key locations such as town centres, major routes and junctions;
 - In the case of retail centres, provide active street frontages to create attractive and safe urban environments;
 - Provide a safe and accessible environment, giving priority to pedestrians, cyclists and public transport users;
 - Where appropriate, conserve and enhance the quality of, and access to, existing open spaces and community facilities;
 - Safeguard existing public and residential amenity, particularly with regard to privacy, overlooking, security, noise and disturbance;
 - Incorporate sensitive landscaping including the retention and enhancement of existing features and biodiversity interest; and
 - Make a positive contribution towards tackling the causes and adapting to the impacts of climate change by promoting renewable and low carbon energy use."
- 5.59 Continuing this theme, Policy MD 3 confirms that development proposals will be allowed where they are of a high standard of design; they respond appropriately to the local context and the character of neighbouring buildings in terms of type, form, scale, mix and density; existing features of townscape or biodiversity interest are preserved or enhanced; there are no unacceptable impact on amenity standards; the development is compatible with other uses in the locality; the development promotes health, social inclusion and access by all; minmises carbon emissions and promotes alternative modes of transport; creates no unacceptable impacts on highway safety and provides appropriate open space and car parking in accordance with Council standards.
- 5.60 Policy MD 4 'Community Infrastructure and Planning Obligations' confirms that where appropriate and having regard to development viability, the Council will seek to secure new and improved community infrastructure, facilities and services appropriate to the proposed development. Areas where such contributions may be sought include:

- Affordable Housing;
- Educational Facilities;
- Transport Infrastructure and Services For Pedestrians, Cyclists, Public Transport and Vehicular Traffic;
- Public Open Space, Public Art, Leisure, Sport and Recreational Facilities;
- Community Facilities;
- Healthcare Facilities;
- Service and Utilities Infrastructure:
- Environmental Protection and Enhancement such as Nature Conservation,
 Flood Prevention, Town Centre Regeneration, Pollution Management or
 Historic Renovation;
- Recycling and Waste Facilities; and
- Employment Opportunities and Complementary Facilities including Training.
- 5.61 Policy MD 5 'Development in Key, Service Centre and Primary Settlements' confirms that new development will be permitted where:
 - '1. Makes efficient use of land or buildings;
 - 2. Would not prejudice the delivery of an allocated development site;
 - 3. Is of a scale and form that is commensurate with the surrounding area And does not unacceptably impact upon the character and appearance of The locality;
 - 4. Would not result in the unacceptable loss of public open space, Community or tourism buildings or facilities;
 - 5. Has no unacceptable impact on the amenity and character of the locality By way of noise, traffic congestion and parking; and
 - 6. Makes appropriate provision for community infrastructure to meet the needs of future occupiers.'
- 5.62 Policy MD 7 'Housing Densities' confirms that residential development proposals within Service Centre Settlements should achieve a net residential density of 30 dwellings per hectare.
- 5.63 In terms of flood risk and drainage, Policy MD 8 'Environmental Protection' states that:

"Development proposals will be required to demonstrate that they will not result in an unacceptable impact on people, residential amenity, property and /or the natural environment...from noise, vibration, odour nuisance and light pollution; flood risk and consequence. Where impacts are identified, the Council will require applicants to demonstrate that appropriate measures can be taken to minimise the impact identified to an acceptable level. Planning conditions may be imposed or legal obligation entered into, to secure any necessary mitigation and monitoring processes."

- 5.64 Policy MD 9 'Historic Environment' confirms that development proposals must protect the qualities of the built and historic environment.
- 5.65 Policy MD 10 states that "development proposals developments will be required to positively contribute to biodiversity interests within the Vale of Glamorgan by:
 - "Maintaining and enhancing existing important biodiversity features such as woodland, trees, hedgerows, wetland, watercourses, ponds, green lanes, geological features and habitats;
 - Incorporating new biodiversity features either on or off site to enable a net gain in biodiversity cannot be addressed on site, developers will be required to provide alternative off-site compensation to maintain net biodiversity interest; and by
 - Demonstrating how they maintain and enhance features of importance for ecological connectivity, including wildlife corridors and 'stepping stones' and other green infrastructure that enables migration, dispersal and/or genetic interchange.

Where proposals have a negative impact on sites shown to be important for biodiversity, developers will be required to demonstrate that development could not be located elsewhere and that the need for the development outweighs the biodiversity interests of the site."

5.66 Policy SP 10 'Built and Natural Environment' seeks to ensure that development proposals preserve and where appropriate enhance the built and natural environment of the Vale of Glamorgan.

Supplementary Planning Guidance

- 5.67 The Vale of Glamorgan 'Amenity Standards' Supplementary Planning Guidance (SPG) was adopted by the Council in January 1999. The document outlines the residential amenity standards which should be provided as part of any development proposal which include, among others, adequate separation distances, privacy standards and due regard to local residential character and urban context.
- 5.68 The Council's 'Biodiversity and Development' SPG seeks to ensure that schemes that impact upon any wildlife features are designed "in such a way as to minimise the adverse effects on those habitats or species present by including or incorporating appropriate new features or habitats within the development."
- 5.69 In addition, the 'Biodiversity and Development' SPG outlines the ways in which enhancement of biodiversity can be achieved in line with Planning Policy Wales (5.2.8) requirements, which include, among others:
 - Bird boxes for protected or priority species such as barn owls, swifts or house sparrows;
 - Provision for bats, such as open soffit boxes or access to loft spaces;
 - Planting of a native species hedgerow;
 - Creation of a wildlife pond and scrapes;
 - Establishment of a meadow area; and
 - Planting a native woodland area.
- 5.70 In addition to the 'Amenity Standards' and 'Biodiversity and Development' SPGs, the Council in March 2006 formally adopted its 'Sustainable Development' SPG in the context of Planning Policy Wales as additional information to the UDP. The guidance seeks to ensure that development proposals are sustainably located in close proximity to public modes of transport with easy and safe pedestrian and cycle routes.

6.0 ASSESSMENT OF THE PROPOSALS

6.1 This section of the Statement sets out how the Proposed Development complies with the emerging Development Plan for the area.

Determination of the Application

- 6.2 The Vale of Glamorgan UDP plan period expired in 2011 and is now out-of-date with regard to housing land requirements. In accordance with PPW, reference should therefore be made to other material considerations including national planning policies and the emerging Development Plan (LDP). The LDP is currently subject to Examination and in line with PPW, a refusal on prematurity grounds can only be justified if the proposed development goes to the heart of the Plan, which does not apply in this instance.
- 6.3 The proposed allocation of the Application Site under Policy MG 2 (22) is subject to no technical objections and accords with national guidance having secured an allocation in the emerging LDP. Due to no technical objections to the proposed allocation of the Application Site within the LDP, substantial weight should be afforded to the LDP with regard to this policy given the guidance in PPW. This application should therefore be determined in accordance with the presumption in favour of sustainable development, acknowledging the emerging Development Plan which supports the principle of residential development at the Application Site.

Principle of Development

6.4 The Application Site is allocated for residential development within the Deposit Vale of Glamorgan Local Development Plan (As Amended by the Schedule of Focused and Minor Changes, June 2015) (LDP) under Policy MG 2 (22). Therefore the principle of residential development at the Application Site is considered to be in accordance with the updated Development Plan for the area.

Other Matters

Development accords with national planning policy and emerging local planning policy. Accordingly, the following issues are addressed below:

- Design and Sustainability;
- Archaeology and Heritage;
- Ecology;
- Arboriculture;
- Drainage;
- Loss of Agricultural Land;
- Noise; and
- Access and Accessibility.

Design and Sustainability

- 6.6 In terms of the design and layout of the Proposed Development, full details are contained within the Design and Access Statement (DAS) that accompanies this submission.
- 6.7 The Proposed Development embodies sustainable development and achieves high quality design by providing:
 - 64 new homes of mixed size and tenure;
 - Public open space whilst retaining the existing trees and hedgerows where appropriate;
 - Delivering affordable housing;
 - Creating a sense of place through the design of housing, open space and landscaping;
 - Providing a safe urban structure with active street frontages and secure private boundaries;
 - Delivering a new site access and improved pedestrian links;
 - Using high quality materials which respond to the local character;
 - Incorporating appropriate noise mitigation measures;
 - Incorporating Sustainable Urban Drainage techniques;
 - Facilitating the development of the remaining allocated land;
 - · Facilitating economic development and job creation; and
 - Delivering ecological enhancements.
- 6.8 The form of development has been designed so as to respond to the character being formed within the Application Site, which is based on an assessment of nearby neighbourhoods. Furthermore, due regard has been paid to facilitating the

development of the remainder of the allocated site which falls outside this current application with the access junction and spine road being capable of accommodating the additional units allocated at the Application Site.

- Densities have arisen as a result of the form of development and local character and context with the Application Site being well screened from the wider area. The well defined nature of the Application Site and its boundaries have been utilised in the proposal of a compact development with a strong urban form. The elongated and compact nature of the Application Site leads to a high development density, which is considered to be appropriate for the Application Site. A density of 36 units per hectare is achieved which promotes a sense of place, this is further enhanced by different architectural treatments, materials and a variety of parking arrangements, all of which are highlighted within the DAS. The DAS clearly sets out the quality of the proposed development and the design principles which underpin the development.
- 6.10 Consequently the proposals comply with the design objectives set out in paragraphs 4.10.1 and Section 4.11 of PPW, which seek to promote good design and seek to ensure that the causes of climate change are tackled through sustainable development. The Proposed Development also complies with a number of the Key Policy objectives set out in PPW including, inter alia, ensuring that planning proposals:
 - Play an appropriate role to facilitate sustainable building standards;
 - Ensure that all local communities have sufficient good quality housing; and
 - Promote quality, lasting, environmentally-sound and flexible employment opportunities.
- 6.11 The Proposed Development will be responsive to climate change by:
 - Contributing to global sustainability;
 - Providing the highest viable standards of resource and energy efficiency and reduction in carbon emissions:
 - · Delivering social cohesion and inclusion; and
 - Sustaining biodiversity.
- 6.12 The Proposed Development complies with the advice contained within TAN12, which highlights the five key themes of good design Access, Character, Community Safety, Environmental Sustainability and Movement.

6.13 The Proposed Development therefore complies with the requirements set out in UDP Policies 2 and ENV 27, Deposit LDP Policies MD 2, MD 3 and MD 10, which seek to ensure the provision of sustainable development and good design in all development proposals, taking into account the local character and context, amenity, energy efficiency, public open space, footpaths and cycleway, biodiversity, landscaping, and sustainable modes of travel. Furthermore, the Proposed Development facilitates the development of the remaining land which is allocated under Policy MG 2 (22) of the Deposit LDP.

Density

- 6.14 The Proposed Development equates to a development density of 36 units per hectare, which is considered to be appropriate for the Application Site considering the relatively flat nature of the Application Site and the screening that is afforded on all boundaries. The proposed density of development is considered to respond positively to the local character and context of the Application Site and make the most efficient use of land.
- 6.13 Whilst concerns have previously been raised with the proposed density, it should also be noted that the density is in line with the density of development at 'Land at Plasnewydd, Llantwit Major' (36 dph) (2014/00831/FUL) which was granted consent on 23rd January 2015. The consent is for 149 units which represents a 15% increase on the LDP allocation (130 units) which is in-line with the increase in the number of units proposed (16 units) which equates to an 18% increase. It was also highlighted in the Committee report for Land at Plasnewydd that:

'Given that the LDP is in draft form, the reference to 130 units is not definitively prescriptive to the site.'

6.14 In light of the above, the proposed number of units and associated density of 36 units per hectare is considered to be acceptable and compliant with Policy MD 7 of the Deposit LDP due to the characteristics of the surrounding area. In addition, the proposed density of the development complies with Policy ENV 27 of the UDP and Policy MD 2 of the Deposit LDP, which seek to a achieve high standards of design.

Open Space

- Two areas of open space are provided within the Proposed Development both of 6.15 which contain a Local Area of Play (LAP). All homes on the Application Site are located within 100m of the proposed open spaces whilst landscaping is provided throughout the Proposed Development. The main area of open space is provided to the north of the Proposed Development so that it is accessible to existing residents of Boverton as well as the new residents of the Proposed Development. It is also situated on the desire line of pedestrians to the village centre. Whilst, requests have been made for a Locally Equipped Area of Play (LEAP) to be provided on Application Site, the trigger for a LEAP is 88 units and the minimum size of a LEAP is identified as 400 sq m whilst the development only generates the requirement for 291.84 sq m of children's play facilities. Therefore no LEAP is provided with the Proposed Development but 2 LAPs are provided on site and a financial contribution could be secured to address any deficit. In addition, over 1,200 sq m of other children's play space is provided within the Proposed Development whilst only 876 sq m is required. No outdoor sports provision is provided on Application Site due to the over provision of 7.96 hectares within the local area as set out with the LDP Background Paper - Open Space, September 2013.
- 6.16 In light of the above, the proposed number of units and associated open space is considered to be acceptable and compliant with paragraph 4.4.3 of PPW, Policy ENV 27 of the UDP and Policies MD 2 and MD 3 of the Deposit LDP which seek to achieve appropriate provision of open space within new developments.

Archaeology and Heritage

- 6.16 A desk-based Heritage Assessment has been completed for the Application Site and no Heritage Assets are located within the Application Site boundary. However, remains of prehistoric and Roman date have been recorded to the north of the Application Site during large scale evaluation works.
- 6.17 Geophysical survey to the north of the Application Site also recorded evidence of a field system of prehistoric or Roman date. There is considered to be some potential for currently unrecorded remains of this field system to extend into the Application Site; however, no such remains where visible on aerial photographs. However, these are considered unlikely to be of such significance as to preclude the development of the Application Site.

- 6.18 A number of Heritage Assets are located within 1.5 km of the Application Site, including:
 - Boverton Conservation Area and associated Listed Buildings;
 - Grade II Listed Bethesda'r Chapel;
 - The Scheduled Monument of Bedford Castle; and
 - Llanmaes Conservation Area and associated Listed Buildings.
- 6.19 Stage 1 of the Assessment concluded that only the setting of Boverton Conservation Area may be potentially be affected by the Proposed Development. However, due to the Application Site being physically separated from the Conservation Area by the B4265, which includes established screening on both sides, the views of the Conservation Area are entirely screened from the Application Site. In addition, the key elements of the Conservation area, the Listed Buildings, are situated on a north-west facing slope, orientated away from the Application Site and screened by topography. Therefore, the Proposed Development respects the integrity of the Conservation Area and its character and designated assets.
- 6.20 Consequently, the Proposed Development complies with Chapter 6 of PPW, Policies 17 and 18 of the UDP and Policies SP10, MD 2 and MD 3 of the Deposit LDP all of which seek to, amongst others, preserve or enhance the historic environment and protect archaeological remains.

Ecology

- 6.21 There are no statutory/ non-statutory biodiversity sites or ancient woodlands located within or adjacent to the Application Site. There are, however, four non-statutory designated SINCs within 2km of the Application Site, one of which is also a Wildlife Trust Reserve. The nearest SINC is 1.6km from the Application Site. The proposals are therefore unlikely to have an impact on these designated sites and their important attributes for the following reasons:
 - The development will be restricted to within the Application Site boundary;
 - The development will be separated from the four designated sites by existing roads and urban infrastructure;
 - Waste water from the development will be treated to national standards before discharge into the river system; and

- Pollution will be controlled during construction works in accordance with Environment Agency pollution prevention guidelines.
- 6.22 The Application Site consists of poor semi-improved grassland, with one area of dense scrub located between the building on site and the north-eastern boundary of the Application Site. Species poor hedgerow and species poor hedgerow with trees border the Application Site. In addition a species poor hedgerow separates the two fields which make up the Application Site. This will be removed as part of the proposals but replacement planting is proposed as part of a package of mitigation measures.
- 6.23 With regards to protected species, the habitats within the Application Site are considered potentially suitable for breeding birds, therefore precautionary measures are proposed during the construction of the Proposed Development. In addition, there are two records of hedgehog within 150m of the Application Site. Habitats on the Application Site, including hedgerows, woodland and dense scrub are considered to be suitable to support this species. The woodland located to the north of the Application Site is also considered suitable for bats although the disused building is not considered suitable for bats.
- 6.24 Phase II reptile surveys have been completed at the Application Site and confirm that very low levels of reptiles are present at the Application Site. Therefore a mitigation strategy can be secured via an appropriately worded condition.
- 6.25 In addition, a dormouse survey was completed between March and October 2015 which assessed the suitability of the habitat for dormouse and a nest tube survey was undertaken. Evidence of dormouse was found during the nest tube survey, with nests being recorded in one internal hedge and a hedgerow on the south western perimeter of the Application Site. It is also confirmed within the report that for the works to proceed lawfully, a European Protected Species Licence application for dormouse including a mitigation method statement should be prepared and submitted to Natural Resource Wales, once planning permission has been received. The report also outlines a range of mitigation measures to ensure that any harm or disturbance to dormouse is minimised.
- 6.26 In order to mitigate any potential impacts and enhance biodiversity measures, a range of measures are proposed including:

- o The inclusion of bird nesting opportunities on buildings and in the hedgerows and trees on Application Site;
- Hedgehog suitable fencing;
- Site clearance outside the breeding bird season;
- o Use of native trees and shrubs planting; and
- o Replacement of hedgerow lost to facilitate development.
- 6.25 Accordingly, it is considered that any potential impacts upon protected species and their habitats can be suitably mitigated and ecological enhancements can be delivered due to the current limited ecological value of the Application Site. The Proposed Development therefore complies with the biodiversity policies contained within Chapter 5 of PPW, TAN5, Policies ENV 11 and ENV 16 of the UDP and Policy MD 10 of the LDP, all of which seek to ensure that biodiversity is protected and enhanced.

Arboriculture

- A Tree Survey in accordance with BS5837:2012 'Trees in relation to Design, Demolition and Construction' was undertaken in April 2014. A total of 8 individual trees and 14 groups of trees are predominately located along the boundaries of the Application Site. One group of trees is not confined to the Application Site's boundary, although this group of trees falls within Category C which is a material consideration in the determination of the Application with advice confirming that category C trees should be retained wherever possible. To ensure the high quality design and efficient use of the Application Site, it is not considered possible to retain these trees but replacement planting is provided to compensate for their loss.
- 6.27 The tree group adjacent to the B4265, part of which will need to be removed to facilitate the site access, is categorised as Category B. The area to be removed is limited and the visual value of the remaining trees will be largely retained. Whilst approximately 60m of hedgerow is lost as part of the development proposals, replacement planting is provided, predominately along the boundary with the proposed area of open space and along the northern boundary of the Application Site with equates to circa 107m of hedgerow.

6.28 The Proposed Development therefore complies with Chapter 5 of PPW, TAN5, UDP Policies ENV 11 and ENV 12 and Deposit LDP Policy MD 10, which seek to ensure, inter alia, that trees are adequately protected.

Loss of Agricultural Land

- 6.29 An Agricultural Land Assessment has been completed for the Application Site, which confirms that the Application Site falls within Sub-grade 3B.
- 6.30 Therefore, the Proposed Development of the Application Site is consistent with PPW, the Vale of Glamorgan UDP Policies Hous 8 and ENV2 and the Vale of Glamorgan Deposit LDP, which seek to protect the most versatile agricultural land from development (Grades 1, 2 and 3A).

Drainage

- 6.31 Data provided by Natural Resources Wales, Ordnance Survey and topographical survey confirm that no watercourse is located within the Application Site. The nearest watercourse is Boverton Brook which is located some 150m to the north east of the Application Site. Furthermore, the Application Site is located within Flood Zone A as defined by TAN 15 and is therefore considered to be at little or no risk of fluvial or coastal /tidal flooding.
- 6.32 Following percolation tests, the proposed surface water drainage strategy is based on infiltration techniques. Based on the Proposed Development Layout, an infiltration basin will be provided to the west of the development coupled with localised soakaways. The basin will be located under the proposed area of open space and a technical note is enclosed within Appendix 4 which confirms that the dual use of the space will not impact negatively on the usability of the open space.
- 6.33 In regards to Foul Water, it is proposed to connect to the public 225mm diameter foul water sewer to the west of Eglwys Brewis Road and initial discussions with DDWW confirm they have no objectives with this approach.
- 6.34 The Proposed Development therefore complies with the flood related criteria within paragraphs 9.1.2 and 11.1.11 of PPW, as well as Chapter 13 of PPW, TAN15, Policy ENV 7 of the UDP and Policy MD 8 of Deposit LDP all of which seek to ensure that development does not increase the risk of flooding, that the siting

of inappropriate development in areas at risk of flooding is avoided and that Sustainable Urban Drainage Systems are incorporated, where appropriate, in order to minimise the impact of climate change.

Noise

- 6.35 An Environmental Noise Survey was undertaken in February 2014. The report assessed the existing ambient and background noise levels impinging on the site from local road traffic and the railway. A noise map has been plotted to allow the noise climate to be predicted across the Application Site in its undeveloped and developed state which confirms that the undeveloped Application Site falls mainly into NEC A of TAN 11 during the daytime and NEC B during the night time, with only part of the south-western boundary with the B4265 falling Under NEC C of TAN 11. (This small part of the Application Site only affects two residential units).
- 6.36 In order to mitigate noise impacts, a 1.8m high closed boarded fence is proposed along the south-western boundary to the B4265 of the affected properties which controls garden noise levels. In addition, further sound insulation measures in the form of up-rated glazing and acoustic ventilation is proposed on critical facades overlooking the B4265 and bedroom facades along the north-eastern boundary facing the railway line.
- 6.37 Rail vibration levels have also been measured over a 24-hour period for comparison with daytime and night time criteria quoted in BS6472 'Guide to evaluation of human exposure to vibration in buildings.' Measured levels are well below the criteria, therefore vibration is not considered to be an issue on site.
- 6.38 The Proposed Development therefore complies with Chapter 13 of PPW, TAN 11, UDP Policies Hous 8 and ENV 29 and Deposit LDP Policy MD 2 and MD 8 which seek to protect residential amenity including from inappropriate noise and vibration levels.

Access and Accessibility

6.39 The Application Site is considered to be sustainably located in close proximity to a range of existing facilities and services. The Application Site is located within 700m walk of the village centre of Boverton via Harding Close, which offers a range of facilities and services including a convenience store, public house, a gift shop, takeaway, vet surgery, garden centre and a hairdresser. The Application

Site is also located in close proximity to the 'St Athan - Cardiff Airport Enterprise Zone' which will provide a wide range of employment opportunities in close proximity to the Application Site.

- 6.40 In addition, the Application Site is located only 1.7 km from the centre of Llantwit Major which has a good range of shops and banks. There are also a few national multiples including Co-op Food, Co-op Pharmacy and two high street banks. In addition it has several cafes and tourist shops and a number of businesses specialising in health and therapy.
- 6.41 The Application Site is accessible to public transport facilities. The nearest bus stop is located within 200m of the Application Site on Eglwys Brewis Road, near its junction with Church Meadow. The nearest railway station, Llanwit Major, is located around 2km from the Application Site on the Vale of Glamorgan Line, between stations located in Cardiff and Bridgend. Services to this station run hourly between Bridgend, Cardiff and Merthyr Tydfil Monday to Saturday, and every two hours on Sundays.
- 6.42 A Transport Assessment, Travel Plan and Addendums have been completed for the Proposed Development. The Transport Assessment confirms that although the Development Proposal will result in additional traffic accessing the B4265 via a new direct access onto the road, the junction will operate well within capacity during peak hour, without blocking through traffic hence the Proposed Development will not have an adverse effect upon the safety or operation of the local highway network. The proposed access consists of a priority junction with ghost right turn lane and visibility splays of 2.4m by 160m. Furthermore, the running/through lanes along the B4265 will be widened from 3.5m to 3.65m to ensure sufficient space for HGVs. In addition, due to the level of surplus capacity, the proposed junction could easily accommodate the traffic movements associated with the additional units associated with the remaining and wider land allocated for development.
- 6.43 The Proposed Development therefore complies with the transport related objectives contained within Paragraph 9.1.2 of PPW, as well as Chapters 4 and 8 of PPW, TAN18, UDP Policies 2 and ENV 27, the Deposit LDP Vision and Objectives and Deposit LDP Policies S1, S16, MV1, MV2, MV3 and MV4.

Mitigation

6.44 Draft Heads of Terms to mitigate against the impact of the development are set out below which will be discussed with the Council during the course of the application. The contributions will be secured through a Section 106 Agreement where appropriate.

Type of Obligation	Contribution based on 64 homes
Affordable Housing	19 homes (30%)
Community Facilities	£63,264
Education	£590,401
Public Art	£36,530
Sustainable Transport	£128,000
Public Open Space	Contribution will be negotiated during the course of the application.

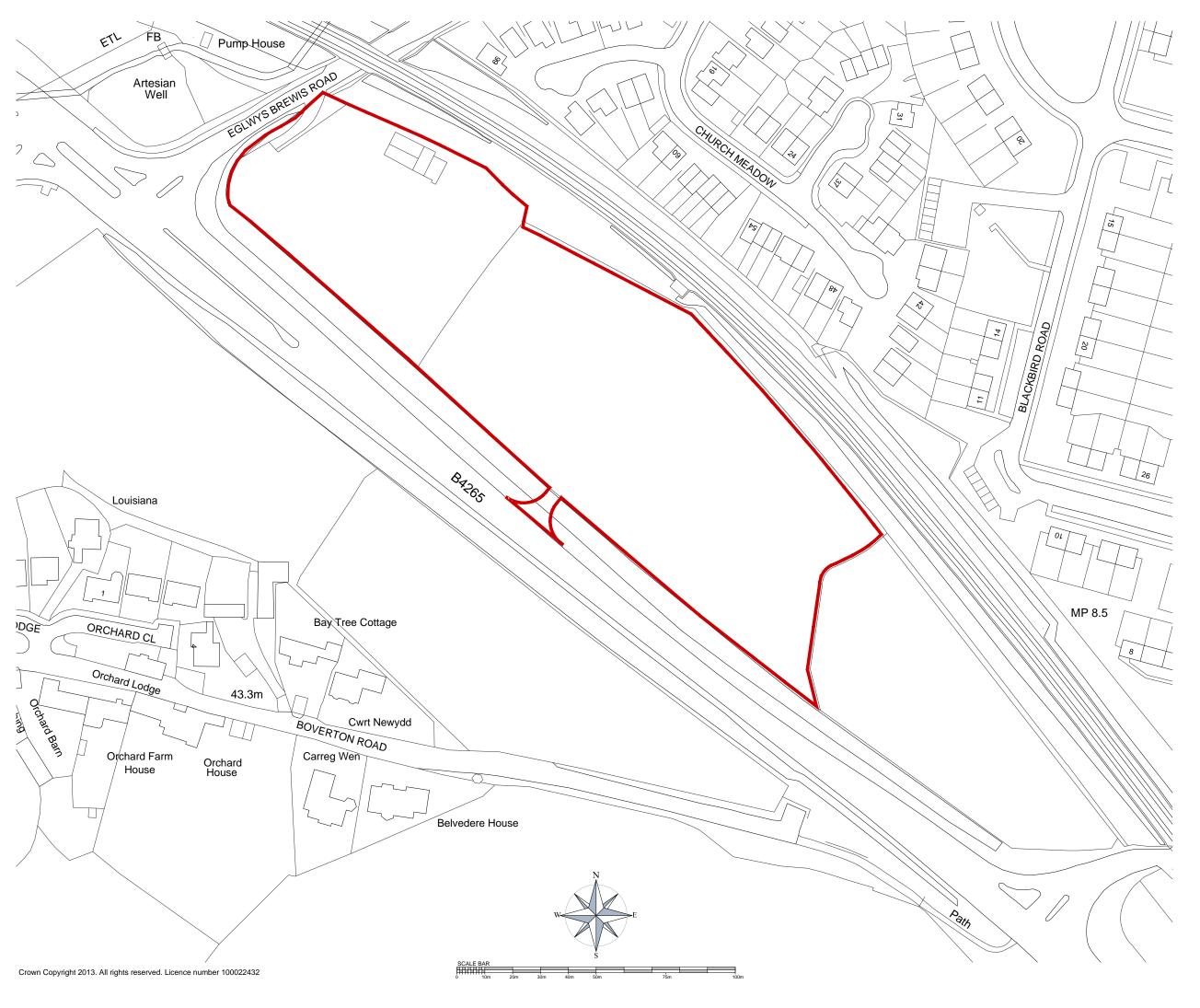
Conclusions

7.0 CONCLUSIONS

7.1 This updated full planning application, which has been submitted on behalf of Barratt Homes, South Wales, comprises:

- Change of use of agricultural land to residential development (C3) including the demolition of a disused agricultural building and the development of 64 residential dwellings, public open space, landscaping, highway improvements and associated engineering works.
- 7.2 The Application Site is allocated in the Vale of Glamorgan Deposit Local Development Plan (As Amended by the Schedule of Focused and Minor Changes, June 2015) under Policy MG 2 (22) for 70 units. The proposed allocation is subject to no technical objectives and no actions points were raised by the LDP Inspector after the site specific Hearing Session in relation to the proposed allocation of the Application Site. Whilst the Application Site covers the majority of the allocated land, a small proportion of the allocation is not promoted for development at this time although, due regard has been paid to the land and the additional units which need to be delivered to fully deliver the proposed allocation. It has been demonstrated that the site access can accommodate the vehicle movements associated with the additional units and the site can be accessed through the Proposed Development whilst the northern area of open space will also be accessible to residents of Phase 2. In addition, the layout has been designed so that the developments could read as one development following the additional land being brought forward.
- 7.3 In light of the above, the Proposed Development is considered to comply with the requirements of Policy MD 5 and Policy MD 2 of the LDP. Furthermore, the design of the Proposed Development accords with the good design principles and objectives as set out within Planning Policy Wales, TAN12 and adopted and emerging local planning policy.
- 7.4 A number of supporting statements and background documents have been produced to demonstrate that there are no technical constraints to developing the Application Site for the Proposed Development and therefore planning consent should be granted at the Application Site.

Appendix 1 Site Location Plan



REV. DESCRIPTION

DATE

Barratt Homes South Wales

Land North of B4265, Boverton DRAWING TITLE

Site Location Plan

SCALE @ A3	DATE	DRAWN BY
1:1250	June '16	RW
JOB NO.	DRAWING NO.	REVISION
1363	SLP-02	-

Melrose Hall Cypress Drive St. Mellons

t. 029 2077 6900 f. 029 2079 9619 e. info@hammond-ltd.co.uk Cardiff CF3 oEG

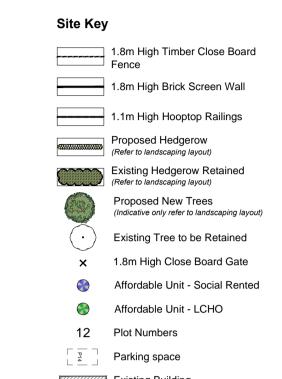
www.hammond-ltd.co.uk

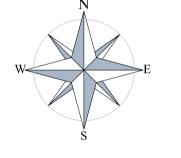
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Figured dimensions must be taken in preference to scaled dimensions and any
discrepancies are to be referred to Hammond Architectural Ltd. Contractors,
subcontractors and suppliers must verify all dimensions on site before
commencing any work or making any workshop drawings.

Appendix 2: Site Layout Plan









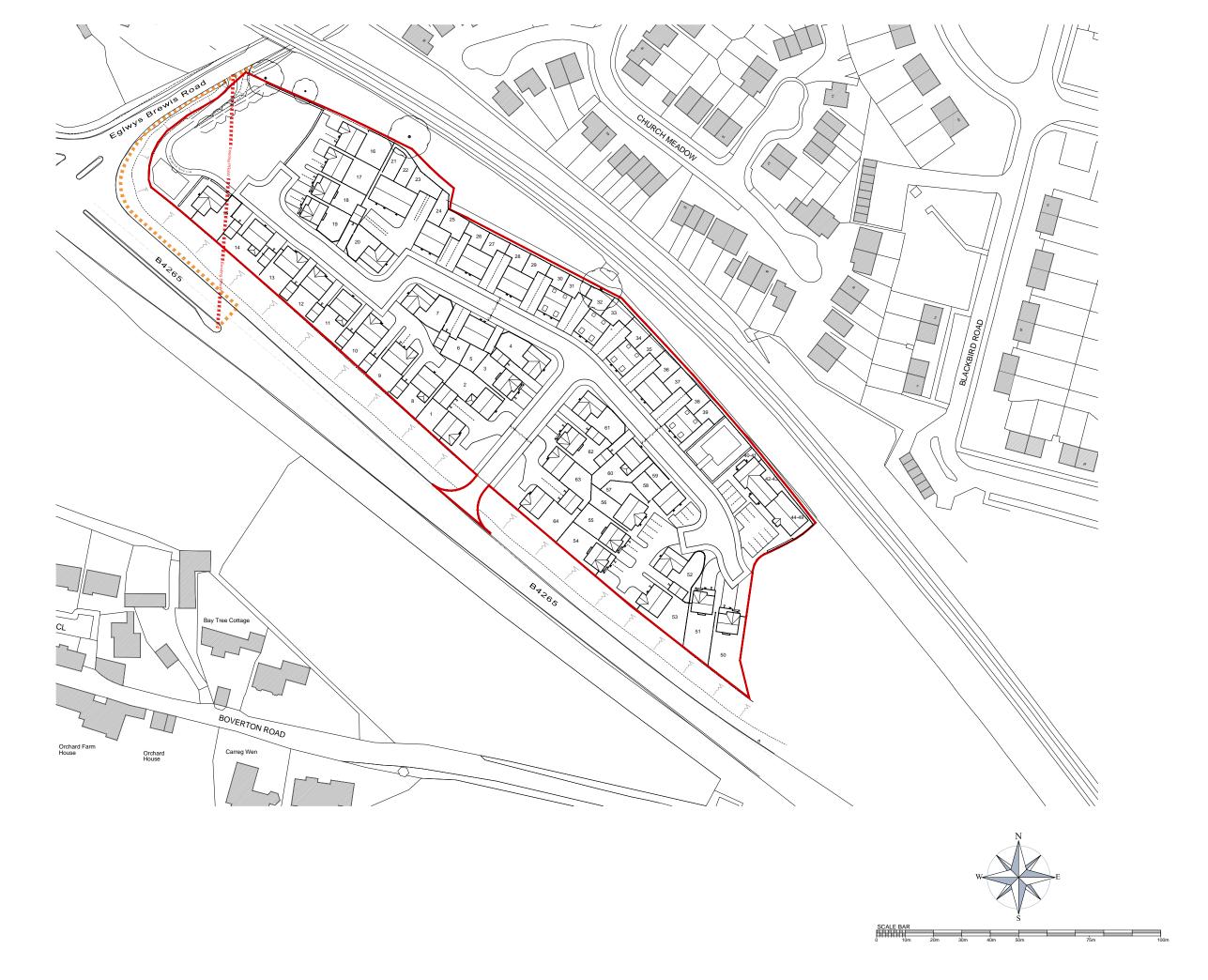
SCALE @ A1	DATE	DRAWN BY
1:500	May '16	RW
JOB NO.	DRAWING NO.	REVISION
1363	TP-02	Α



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© Hammond Architectural Limited 2014 Figured dimensions must be taken in preference to scaled dimensions and any discrepancies are to be referred to Hammond Architectural Ltd. Contractors, subcontractors and suppliers must verify all dimensions on site before commencing any work or making any workshop drawings. Appendix 3: Public Rights of Way Plan



Footpath Diversion Key

Existing Public Right of Way

Indicative PRoW Diversion

REV. DESCRIPTION

Barratt Homes South Wales

Land North of B4265, Boverton

Public Right of Way Diversion Plan

SCALE @ A3	DATE	DRAWN BY
1:1250	June '16	RW
JOB NO.	DRAWING NO.	REVISION
1363	PRW-02	-



Melrose Court

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Appendix 4: Technical Note: Dual Use of Open Space



Technical Advice Note 12



Design March 2016

Ty Pren © Feliden Fowles

Mae'r ddogfen yma hefyd ar gael yn Gymraeg. This document is also available in Welsh.

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Table of Contents

1	Introduction	3
2	Defining Design Objectives of good design	6 7
3	The Design Process Early and continued design considerations Collaboration A pro-active planning system Design skills A route to good design	9 9 9 10 10
4	Delivering Good Design Approach Appraising context Achieving design solutions Access Character Community safety Environmental sustainability Movement	13 13 13 17 18 19 21 22 24
5	Assessing Design Issues Overarching issues Context Type of development Detailed matters	27 27 33 41 46
6	Local Planning Authority Design policy and advice Development plans Developing local sustainable building policies Strategic sites Supplementary planning guidance Development management Design and access statements Pre-application discussions Skills	54 54 54 54 55 57 61 61 61
Ар	pendices	
1	Sources and further information	64
2	Contacts	67
3	Credits	68



1. Introduction

- 1.1 This Technical Advice Note (TAN) should be read in conjunction with Planning Policy Wales¹ (PPW) which sets out the land use planning policies of the Welsh Government. PPW, TANs and Circulars should be taken into account by local planning authorities in the preparation of development plans. They may be material to decisions on individual planning applications and will be taken into account by the Welsh Government and Planning Inspectors in the determination of called-in planning applications and appeals.
- 1.2 Useful reference documents (included as footnotes and in Appendix 3) provide additional information which may be read in conjunction with this TAN.
- 1.3 TAN 12: Design (2014) and Circular 16/94: Planning Out Crime are hereby cancelled.

Context

- 1.4 PPW sets out the Welsh Government's land use planning policy in respect of 'Promoting sustainability through good design' and 'Planning for sustainable buildings', which includes the role of local planning authorities in delivering good sustainable design.
- 1.5 Design and access statements are mandatory to accompany certain planning applications and listed building consent applications. Detailed guidance on design and access statements can be found in guidance produced by the Welsh Government and Design Commission for Wales².

Purpose

- 1.6 The purpose of this TAN is to equip all those involved in the design of development with advice on how 'Promoting sustainability through good design' and 'Planning for sustainable building' may be facilitated through the planning system.
- 1.7 This TAN does not provide exhaustive text on good design, other TANs³ and guidance such as the Manual for Streets⁴, may also cover design issues relevant to specific topics or types of development.
- Welsh Government (2016) Planning Policy Wales (Edition 8) (www.gov.wales/topics/planning/policy/ppw/?skip=1&lang=en)
- Welsh Government (2016) Development Management Manual (www.gov.wales/topics/planning/?lang=en) Design Commission for Wales (2014) Design and Access Statements in Wales (http://dcfw.org/design-and-access-statements-in-wales/) Welsh Government (2016) Technical Advice Note 12: Design – Guidance on Design and Access Statements (www.gov.wales/

topics/planning/policy/tans/tan12/?lang=en)

Welsh Assembly Government (2005) Technical Advice Note 8: Planning for Renewable Energy (www.gov.wales/topics/planning/policy/tans/tan8/?lang=en)
Welsh Assembly Government (2004) Technical Advice Note 15: Development and Flood Risk (www.gov.wales/topics/planning/policy/tans/tan15/?lang=en)

Department for Transport/Communities and Local Government/Welsh Assembly Government (2007) Manual for Streets (www.gov.uk/government/publications/designing-residential-streets-manual%20)
The Chartered Institute of Highways and Transportation (2010) Manual for Streets 2 (www.gov.uk/government/publications/manual-for-streets-2)

1.8 Design issues, as influenced through the planning system, should not duplicate the role of Building Regulations. As a general rule, planning relates to the external appearance of a building and its relationship with its context. Building Regulations deal with the technical performance of a building's structure and services. However, the initial design of a building in the planning process needs to consider the ability of the building to meet Building Regulation requirements. Design should therefore be a fundamental consideration from the outset and should not be treated or developed in isolation.

Coach House, Cardiff

2. Defining Design

- 2.1 The design of our villages, towns, cities and the urban and rural landscape is important in articulating our nation and our culture. Design is important to our quality of life, and the quality of Wales' varied landscape and townscapes helping to sustain a positive image for Wales.
- 2.2 The Welsh Government is strongly committed to achieving the delivery of good design in the built and natural environment which is fit for purpose and delivers environmental sustainability, economic development and social inclusion, at every scale throughout Wales from householder extensions to new mixed use communities.
- 2.3 To deliver this, all decision makers across Wales need to understand both the importance of good design and the ways in which it can be achieved.

2.4 Design is defined in PPW as:

"the relationship between all elements of the natural and built environment. To create sustainable development, design must go beyond aesthetics and include the social, environmental and economic aspects of the development, including its construction, operation and management, and its relationship to its surroundings."

PPW emphasises that:

"Good design is also inclusive design. The principles of inclusive design are that it places people at the heart of the design process, acknowledges diversity and difference, offers choice where a single design solution cannot accommodate all users, provides for flexibility in use, and, provides buildings and environments that are convenient and enjoyable to use for everyone."



- 2.5 Good design is not inevitable. It requires a collaborative, creative, inclusive, process of problem solving and innovation embracing sustainability, architecture, place making, public realm, landscape, and infrastructure.
- 2.6 Design which is inappropriate in its context, or which fails to grasp opportunities to enhance the character, quality and function of an area, should not be accepted, as these have detrimental effects on existing communities.
- 2.7 A holistic approach to design requires a shift in emphasis away from total reliance on prescriptive standards, which can have the effect of stifling innovation and creativity. Instead, everyone involved in the design process should focus from the outset on meeting a series of objectives of good design (Figure 1). The design response will need to ensure that these are achieved, whilst responding to local context, through the lifetime of the development (from procurement to construction through to completion and eventual use). This analysis and the vision for a scheme can be presented in a design and access statement where one is required.
- 2.8 Figure 1 illustrates the role of designing in context in achieving the key objectives of good design. The following chapters will provide further guidance on these objectives.

Figure 1: Objectives of good design





3. The Design Process

3.1 The definition of design for planning purposes stresses its role in achieving a more holistic design response to sustainable development. The process which drives the design of a development should, from the outset, consider the full life of any development and should encompass the following elements. A route to good design is set out in Figure 2.

Early and continued design considerations

3.2 Early consideration of design, well in advance of any planning application is essential to achieving good design. At the outset, appreciation of the site's context, and the development of a vision and agreed design objectives must be established and remain central to the evolutionary process. Setting details too early in the process should be avoided and a clear understanding of the long-term implications of design decisions is also essential from the outset. A design and access statement is a valuable tool in such considerations.

Collaboration

- 3.3 A multi disciplined collaborative approach and a shared ambition for quality are important in delivering good design and should be evident at each stage of the design process. This is best achieved by ensuring the continuous involvement of professionals providing expert advice such as: planners; architects; urban designers; landscape architects; transport engineers; access officers; designing out crime officers; local civic societies and others. Engaging those who procure, promote and finance development early on in the process is essential to assist a shared commitment to design quality.
- 3.4 Particular attention should be focused on engaging end users and stakeholders in the design process from the outset, and throughout the entire process, as a means of fostering a sense of ownership and consensus, which will be important to the long-term success of a project.



Involving the local community and experts to deliver good design

A pro-active planning system

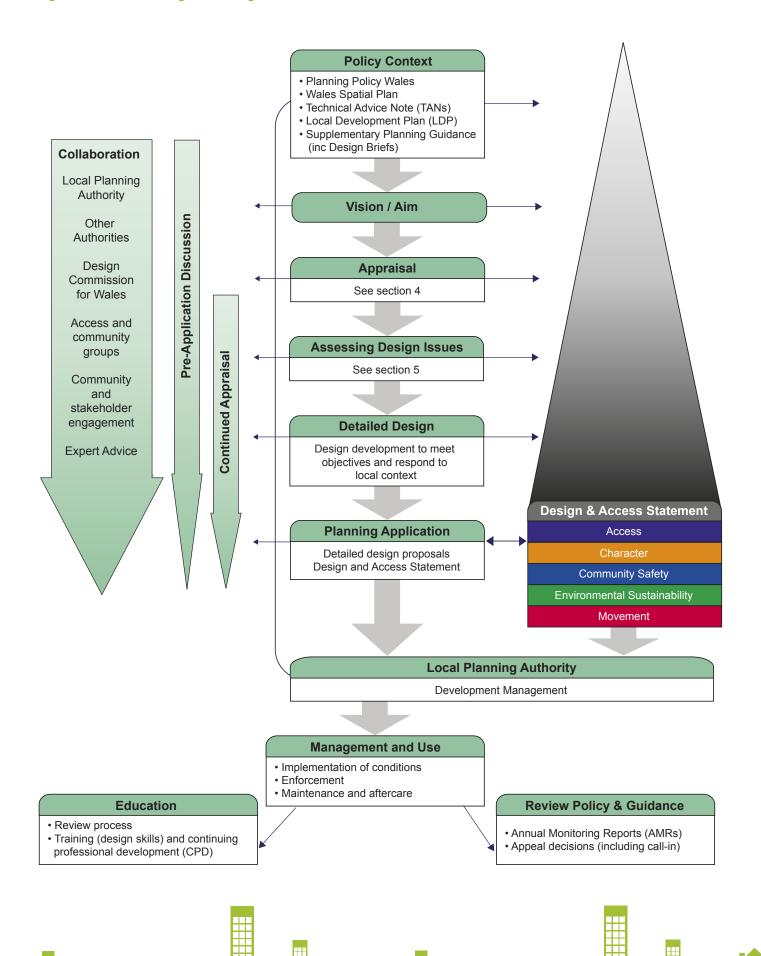
- 3.5 The planning system should be pro-active in raising the standard of design and in raising awareness of design issues among the general public and the private sector. This is achievable in every area of planning activity, from national planning policies and guidance; development plans; supplementary planning guidance (SPG) to development management; landscape design and conservation; local partnerships and urban regeneration initiatives in publicly funded projects such as schools, libraries and hospitals. Design considerations should extend into every aspect of the development process from inception and detailed design, to construction, occupation, management and operation.
- 3.6 The local planning authority has a dual role to ensure effective stakeholder involvement in developing design policies and guidance and providing information on design issues. Local planning authorities should also help applicants and potential applicants to respond effectively to the planning and design process, through an advisory as well as regulatory role. Pre-application discussions and advice on preparing a design and access statement will create clarity for applicants.

Design skills

- 3.7 The Welsh Government established the Design Commission for Wales in 2002 to promote good design. The Commission continues to influence, educate and disseminate design advice to all those involved in the design of the built environment. It also provides bespoke training for local planning authorities, consultants and the private sector. The Commission provides a free design review service, which allows early consultation with its independent expert panel⁵. Its comments on applications may be material considerations in the planning process. The Commission also publishes case studies and produces good practice guides on a number of design related issues including design and access statements.
- 3.8 A high level of design and construction skills is more important than ever in a society which needs to use resources efficiently. The need to adapt buildings and spaces for new uses to keep pace with technological innovation and their application in ways that enhance the environment as well as the need to find long-term maintenance solutions depends on good design and construction skills.

Design Commission for Wales (http://dcfw.org/)

Figure 2: A route to good design





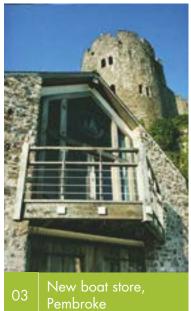
4. Delivering Good Design

Approach

- 4.1 Design is a process of analysis and synthesis: analysing, identifying and diagnosing problems and barriers, then solving them through critique, research, development and testing. Design is a creative means by which to realise innovation and add value. Design for the built environment plays a key role in economic growth and in raising the quality of the places where we live and work.
- 4.2 Great buildings, public places and spaces provide for a rich heritage and it is vital that we deliver well designed, flexible, adaptable buildings and neighbourhoods. What we build now will be the heritage of the future. At all times it is important to consider the kind of places we want to make, and to be mindful of the vision for a high quality public realm, vibrant streets and active neighbourhoods.

Appraising Context

4.3 The local context comprises the characteristics and setting of an area in which a development is located. This includes the area's natural and human history, the forms of settlements, buildings and spaces; its ecology and archaeology; its location and the routes and waterways that pass through it. Understanding the site and its immediate and wider context is the basis for a meaningful and sustainable design response, and is the responsibility of all those involved in the design process, particularly planning applicants and their agents and those formulating and implementing design policy and guidance. Further guidance on appraising context can be found in Site & Context Analysis Guide: Capturing the value of a site6.



Contemporary design within the historic context

- 4.4 PPW provides national policy on good design, and development plans and SPG should provide a clear context for design requirements in the local area. In appraising context for a plan or a project, it will be important to refer to the objectives of good design and test how proposals reflect local policy requirements. In a design and access statement, applicants can demonstrate how they have appraised the physical, social, economic and policy context of the development, and how their choice of design principles and concepts takes that context into account.
- 4.5 In many cases an appraisal of the local context will highlight distinctive patterns of development or landscape where the intention will be to sustain character. Appraisal is equally important in areas where patterns of development have failed to respond to context in the past. In these areas appraisal should point towards solutions which reverse the trend.

Welsh Government (2016) Site & Context Analysis Guide: Capturing the value of a site (www.gov.wales/topics/planning/policy/ guidanceandleaflets/?lang=en)



Formality in relationship between buildings and spaces

4.6 A range of **techniques** may be used to carry out context appraisal, including observation and site surveys, review of historic records, interviews, access auditing, analysis of crime statistics and information held by statutory undertakers and agencies, such as passenger transport operators and retail research organisations. Context appraisal can usefully inform development plans.

4.7 An appraisal of an area's natural resources is a prerequisite to providing **environmentally sustainable** design solutions. An appraisal should identify the opportunities offered by a particular site (e.g. decentralised energy) and recognise the site's constraints (e.g. flooding, limitations of public transport links). It should focus

on site assets and resources such as the development form, soils and geology, slope/topography, drainage, landscape, solar and wind energy as well as wildlife, biodiversity and natural habitats. New development should harness the intrinsic resources or "natural capital" of the site or area to help create the conditions for more environmentally sustainable development and in particular to consider measures to help reduce effects related to climate change and to build in resilience to the measures (mitigation and adaptation). An appraisal of the effects of **climate change** (such as increased temperatures, risk of flooding and extreme weather events⁷) can highlight where a design response is needed to minimise vulnerability to the effects of climate change.

4.8 Appraising "character" involves attention to topography; historic street patterns, archaeological features, waterways, hierarchy of development and spaces, prevalent materials in buildings or floorscape, architecture and historic quality, landscape character, field patterns and land use patterns, distinctive views (in and out of the site), skylines and vistas, prevailing uses and plan forms, boundary treatments, local biodiversity, natural and cultural resources and locally distinctive

features and traditions (also known as vernacular elements).

Converted Chapel, St David's Traditional boundary

treatments define public and private areas and reinforce local distinctiveness

4.9 Opportunities for **innovative design** will depend on the existing context of development and the degree to which the historic, architectural, social or environmental characteristics of an area may demand or inhibit a particular design solution. Thorough appraisal of context can provide design pointers, which help to inspire an innovative design response, which meets present and future needs. A contextual approach should not necessarily prohibit contemporary design.

4.10 Appraisal of the **relationship between private and public space** could focus on gap sites which interrupt the common building line, exposure of rear elevations, the proportion of "active" frontages (such as entrances and shopfronts) to "dead" frontages (such as high walls and blank facades and at upper floor level); means of boundary definition such as walls, fences and

United Kingdom Climate Change Impacts Programme (UKCIP) (www.ukcip.org.uk/)

gardens, the relationship between the height of buildings and the spaces they enclose, planting or other natural features such as land form which enclose space.

4.11 Appraisal of the landscape should focus on its quality in terms of geology and geomorphology, vegetation and habitats, visual and sensory quality and historic and cultural quality. "LANDMAP" is one method of assessment which has the potential to provide a framework and information base from which good design and management can be developed. Similar



Sustainable innovative design for an extension

assessments are available to measure the quality of the 'seascape'. These identify what areas, characteristics and qualities are important to conserve at a time when our coastal areas face many pressures from new developments. Historic Landscape Characterisation provides a more detailed level of assessment for the historic environment, and studies have been carried out for all of the areas included in the Register of Landscapes of Historic Interest in Wales. Further detailed site appraisals may also provide information on local hydrology, microclimate, soils, plant communities and features, and all visual qualities including views and vistas.

- 4.12 Appraisal of the **public realm** should focus on condition, fitness for purpose in changing climates, ease of use for everyone, safety, convenience, enjoyment, contribution to local identity and potential for reducing street clutter. An audit of hard and soft landscaping, street and recreational furniture, signage, highways, lighting, ease of access, nature of use and management can assist in pinpointing priorities.
- 4.13 **Movement and ease of access for all** to and from development should be appraised at the strategic and local level, with a view to supporting a shift from car use to walking, cycling and public transport and recognising the need for better connectivity within areas and with the surrounding areas. Consideration should be given to the volume and relative ease of pedestrian movements, including people with mobility or sensory impairments. Similar consideration of volume and ease of movement should be given to cycle, public transport and car movements, while areas of conflict, congestion and connections should be identified throughout the area surrounding the site.



Use of public realm to create a sense of place

4.14 Appraisal of the **legibility** of an area should concentrate on landmarks such as key buildings or landscape features, junctions, views and vistas, barriers and boundaries. Barriers may be physical, such as rivers, or perceived as in heavy traffic. The coherence and connectivity of the local street and footpath network will also be important.



4.15 Appraisal of adaptability and diversity should focus on the use of both buildings and spaces and factors which determine use, such as building plan, form, construction method, condition, circulation and suitability for modernisation and new use. In relation to spaces, focus should be on layout, microclimate, patterns of sub division and mix of uses and tenure. It should also take into account the climate that the building is likely to experience over its lifetime and its impact on the operation of the development. Assessment of value for money should be based on the "whole life" costs of development and it is important that the long-term management and maintenance implications of design decisions are fully explored as well as assessing more immediate capital costs.

Achieving Design Solutions

- 4.16 Achieving good design is the responsibility of all those involved in the design process. It is the physical expression of the design objectives (development on the ground) that impacts on the quality of our lives and is the focus of judgment of whether the design objectives have been successfully achieved. Some issues which will be relevant in meeting the objectives when devising proposals are set out below.
- 4.17 Those involved in the design process should consider how the following aspects of their development (from procurement to construction through to completion and beyond, i.e. the lifetime of the development) meet the objectives of good design and respond to local context. This analysis and the vision for the scheme can be presented in a design and access statement.
- 4.18 The following pages provide further detail on the key objectives of good design, reflecting the five aspects of good design. This includes how to respond to these objectives following an appraisal of the context.



Innovative design at the extension to the Environment Centre

4.19 These are not mutually exclusive and are often complementary. Where contention arises this will need to be considered by the applicant at the outset, and by the local planning authority when coming to a decision. The particular relevance and weight attached to each of the following objectives may depend on local policy, circumstances and the nature of the proposed development. This is to be used as guidance at the outset of the project. The design issues, included in Section 5, expand on the issues that may need to be considered in the design process.

Access

Accessibility – ease of access for all into the development and to all elements within the site

Objective

- Ensuring ease of access for all

Design Response Following Appraisal of Context

 By adopting inclusive design principles that deliver adequate provision for all people including those with mobility impairments, sensory impairments and learning difficulties.

Design Solutions

- The way in which the development addresses the accessibility needs of all people who may
- How it can adapt to varying contexts and requirements of inclusiveness over time; and
- The way in which the layout meets practical requirements such as access for emergency vehicles whilst including clear connections and ease of access for all, particularly pedestrians and cyclists.

Relevant Design Issues

(see section 5)

Inclusive Design Safety

Public Realm



Aesthetic improvement to the access to increase accessibility to Caernarfon castle



Providing street level access

Character

- Sustaining or enhancing local character
- Promoting legible development

Objectives

- Promoting a successful relationship between public and private space
- Promoting quality, choice and variety
- Promoting innovative design

Design Response Following Appraisal of Context

By responding to:

- landscapes and townscapes, culture and biodiversity
- locally distinctive patterns and forms of development
- existing buildings, infrastructure, urban/rural landscape and public art
- clear boundaries and established building lines
- appropriateness of uses and the mix of uses and densities
- easily recognisable and understood features and landmarks.

Design Solutions

- Landscape design the way in which the land will be treated (other than buildings) for the purpose of enhancing or protecting amenities of the site and the area in which it is situated.
- **Scale** of development in relation to surroundings, including height, width and length of each building proposed within the development; how the massing of the proposal contributes to the existing hierarchy of development to reinforce character; how the mass and height impacts on privacy, sunlight and microclimate; and how height impacts on the attractiveness and safety of neighbouring public space.
- **Amount** the number of proposed residential units or the floor space for each proposed use forming part of the development: how the proposed density and mix will encourage different uses by various sectors of the community. Anticipate potential change in the make up and needs of occupiers and how the proposal anticipates, in the short and longer term, efficient use of land whilst safeguarding the quality of life. Where applicable, consider how the development provides innovative solutions to accommodate higher density whilst considering the outcome of higher density on its surroundings.
- Layout of development how the layout makes the development integrate with its surroundings whilst taking into consideration the orientation of the building to maximise energy efficiency and connectivity (the ways in which routes and open spaces within the development are provided, situated and orientated in relation to each other and to buildings and spaces outside the development); how the external area contributes towards the development and is used to make the development a more sustainable development; how is the chosen site the best location and how it links into adjacent uses.

• **Appearance** – (exterior design, including materials) means the aspects of a building or place within the development which determine the visual impression of the building or place makes, including external built form of the development, its architecture, materials, decoration, lighting, colour and texture.

Relevant Design Issues

(see section 5)

Inclusive Design	The Historic Environment
Landscape and Townscape	Urban Regeneration
Rural Areas	Public Buildings
Housing Design and Layout	Employment and Commercial Areas
Public Realm	Public Art
Signs and Advertisements	Safety
Rural Areas Housing Design and Layout Public Realm	Public Buildings Employment and Commercial Areas Public Art



Use of sensitive materials to enhance the local character



Use of various local materials can enhance local character



Sensitive renovation to enhance the surrounding character of the street and adjacent buildings

Community Safety

Objectives

- Ensuring attractive, safe public spaces
- Security through natural surveillance

Design Response Following Appraisal of Context

By promoting:

- high quality in the public realm
- routes which are fit for purpose and will provide opportunities for safe physical activity and recreation to meet the needs of all members of society
- a sense of ownership and responsibility for every part of the development.

Design Solutions

• **Crime prevention** – the way in which development is designed to protect property by allowing for natural surveillance; improving the community's and individual's safety by reducing conflicts in uses; and promoting a sense of ownership and responsibility.

Relevant Design Issues

(see section 5)

Safety	Urban Regeneration
Housing Design and Layout	Employment and Commercial Areas



Promoting a sense of ownership

Environmental Sustainability

Objectives

- Achieving efficient use and protection of natural resources
- Enhancing biodiversity
- Designing for change

Design Response Following Appraisal of Context

By incorporating:

- sustainability measures to reduce the environmental impact associated with buildings and minimsing the demand for energy (low and zero carbon sources), water, and materials and creation of waste
- approaches to development which create new opportunities to enhance biodiversity
- adaptable and flexible development that can respond to social, technological, economic and environmental conditions/changes (e.g. the current and future effects of climate change) over time to minimise the need to demolish and rebuild.

Design Solutions

- Landscape/townscape setting the way in which a new development will work with the site and its landscape context. Including key features and qualities such as pattern, form, grain, appearance, colours and elements to also meet the objective of sustaining character and reinforcing legibility.
- **Biodiversity and local environment** includes aspect of layout/planting) the way in which the development will maintain/enhance opportunities for species to inhabit the area and building fabric and how will the development maintain and improve habitat connectivity and illustrate how the development will integrate with open spaces⁸, including management and aftercare.
- **Energy efficiency/carbon reduction** the way in which new development seeks to minimise the energy demand and carbon emissions associated with the development through implementation of the energy hierarchy, or deliver zero carbon standards.
- **Sustainable materials** use of materials with a low environmental impact (embodied energy), reduced energy inputs, sourced sustainably (i.e. Forestry Stewardship Council timber), locally sourced (to reduce transport emissions), and the use of used, reclaimed and recycled materials.
- Water sustainable approach to water supply (rainwater harvesting), demand management (water efficiency) and drainage (e.g. permeable surfaces for pavements/traffic) and its effect on the local water table.

⁸ Welsh Assembly Government (2009) Technical Advice Note 5: Nature Conservation and Planning (www.gov.wales/topics/planning/policy/tans/tans/?lang=en)

- Waste management the way in which waste will be dealt with during and after construction (re-use and disposal), including the provision of appropriate facilities for sorting, storing and recycling of waste in buildings and across the site.
- **Climate resilience** they way in which the development is climate proofed to take into account the climate the development is likely to experience over its expected lifetime by managing and minimising climate change effects (e.g. extreme temperatures).
- **Sustainable building standards** the use of nationally recognised and quality assured standards to demonstrate that environmentally sustainability design solutions (as set out above) have been incorporated into new developments.

Relevant Design Issues	
Climate Responsive Development	Sustainable Buildings
Landscape and Townscape	Housing Design and Layout
Public Realm	Biodiversity
Urban Regeneration	Public Buildings
Employment and Commercial Areas	



Passive design elements such as solar shading can be used to minimise the need for artificial cooling in the summer

Movement

Objective

- Promoting sustainable means of travel

Design Response Following Appraisal of Context

By maximising:

- safe and clear connections
- the potential to cycle, walk and use public transport safely, and reducing the reliance on
- the connection to the existing transport infrastructure by integrating development with existing footpaths, cycle ways and public and private transport infrastructure
- the integration of different transport types whilst minimising the adverse effects on the network
- the ease of movement to, from and within the development for sustainable forms of transport by creating a safe and attractive environment
- the provision of on site facilities for sustainable forms of transport.



Connecting new development to existing routes can improve opportunities for sustainable modes of travel

Design Solutions

- **Connections** The way in which the proposed layout contributes to or improves the existing framework of connecting routes and spaces and waterways to achieve a successful relationship between private and public space.
- **Modes** The way in which the development accommodates for different transport modes.
- **Servicing** The suitability of the servicing arrangements exist to transport freight required by the development.
- **Parking** The way in which the development has considered the requirements for parking and whether this will be managed appropriately.

Relevant Design Issues

(see section 5)

Transport	Inclusive Design
Urban Regeneration	Rural Areas
Housing Design and Layout	Employment and Commercial Areas



Connecting routes and improving townscape through public art



5. Assessing Design Issues

- 5.1 This section deals with specific design issues where the implications of design choices may be particularly significant in influencing whether the objectives of good design are achieved. The emphasis for each issue is on finding sustainable design solutions, as the concept of sustainability must inform all aspects of design. As with all forms of development, these issues should be considered in the context of the broader advice on the design solutions. In some cases, choices will need to be made if solutions which are optimal for some design objectives conflict with other design objectives. These choices should be informed by local and national policy.
- 5.2 A design and access statement provides an opportunity for developers to demonstrate how they have considered the design issues discussed in this section. Further guidance on design and access statements can be found in guidance produced by the Welsh Government and Design Commission for Wales⁹.

Overarching issues

5.3 Inclusive Design

- 5.3.1 The Welsh Government expects all those involved in the design process to foster a culture of inclusion, whereby design solutions provide access to the widest possible range of people. Inclusive design is a specific approach to barrier free environments, implicit in which is a departure from a "special needs" approach to impairment which relies on adaptations (principles included in PPW and referred to in section 2 of this TAN). For a design and access statement, the issues and principles set out here will be particularly important in explaining how issues relating to access to the development have been dealt with, but they should also act to deliver as a driver to the statement as a whole.
- 5.3.2 In every area of development earlier and greater attention should be given to the needs of all sectors of society, including older people, children and disabled people. This principle applies to the design of the public realm, to public transport infrastructure and to the location, design and layout of public leisure facilities as well as the design of individual buildings¹⁰. It is a common misconception that inclusive design is primarily a matter for those with mobility impairments. On the contrary, designing for all means that consideration should include the needs of all, including people with mobility impairments, people with sensory impairments and people with learning difficulties.
- 5.3.3 The Equality Act 2010 makes it unlawful to discriminate against disabled people in the areas of the provision of goods, facilities and services; the exercise of public functions; premises, work and associations. More specifically, service providers are required to take such steps as are reasonable to have to take to avoid a physical feature of their premises putting a disabled person at a substantial disadvantage.
- Welsh Government (2016) Development Management Manual (www.gov.wales/topics/planning/?lang=en) Design Commission for Wales (2014) Design and Access Statements in Wales (http://dcfw.org/design-and-access-statements-inwales/) Welsh Government (2016) Technical Advice Note 12: Design – Guidance on Design and Access Statements (www.gov.wales/ topics/planning/policy/tans/tan12/?lang=en)
- ¹⁰ ODPM (2003) Planning and Access for Disabled People (www.gov.uk/government/publications/planning-and-access-for-disabledpeople-a-good-practice-guide)

- 5.3.4 Those public authorities deemed to have a significant impact on the lives of disabled people (this includes local planning authorities in Wales) are required to publish objectives setting out the actions they will take to better perform the general duty to eliminate discrimination and advance equality of opportunity¹¹ ¹² ¹³.
- 5.3.5 Good practice for all involved in the design process involves:
- increasing awareness of inclusivity by all;
- consulting disabled people and groups representing them;
- identifying physical and non-physical barriers to access;
- making adjustments to deal with identified barriers;
- drawing adjustments to the attention of disabled people;
- regular reviews of effectiveness.
- 5.3.6 Building Regulations, British Standards and guidance lay down minimum standards for access to all classes of building. Adopting an inclusive approach from the outset minimises the need for new buildings to require subsequent modifications to ensure compliance with the requirements



Sensitive inclusive design to a public area

of the Equality Act 2010. Initiatives which are designed to meet the existing and future needs of occupants such as "lifetime homes" illustrate the importance of foresight and flexibility as well as sensitivity in design as a means of allowing everyone to use the environment and/or access services/facilities in an equal and independent way. This type of initiative focuses on the positive impacts of inclusive design, such as access for the whole population, flexibility and adaptability in use and the approach is entirely compatible with sustainable objectives.

5.3.7 Those seeking permission to build new and public commercial buildings are encouraged to include in their plans accessible 'Changing Places' toilet facilities in addition to standard accessible toilets. Changing Places toilets are facilities specifically designed to accommodate adults whose needs are not met by standard disabled toilets. They incorporate adult-length padded and height-adjustable changing tables, hoists, peninsular WCs and shower facilities¹⁴.

¹¹ Equality Act 2010 (www.legislation.gov.uk/ukpga/2010/15/contents)

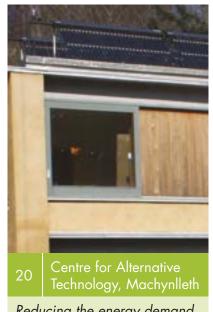
¹² Equality Act 2010 (Statutory Duties) (Wales) Regulations 2011 (www.legislation.gov.uk/wsi/2011/1064/contents/made)

Equality Act 2010 (Specification of Relevant Welsh Authorities) Order 2011 (www.legislation.gov.uk/wsi/2011/1063/contents/made)

¹⁴ Changing Places Consortium (2013) Changing Places: the practical guide (www.changing-places.org/)

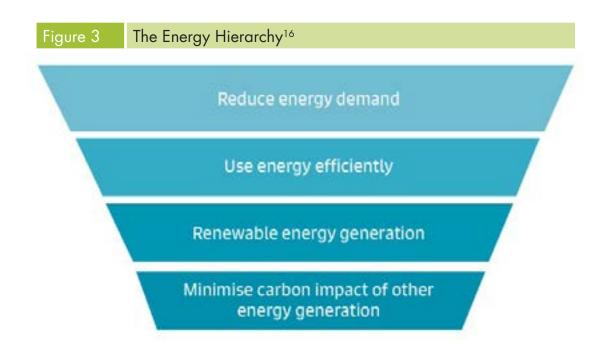
5.4 Climate Responsive Development and Sustainable Buildings

- 5.4.1 Planning authorities, developers and other partners in the provision of new development should engage constructively and imaginatively to deliver climate responsive developments and sustainable buildings, particularly where these are contained in policy. These will be delivered through the consideration of a range of environmentally sustainable design solutions appropriate to the development. The implications arising from them must be considered at the earliest opportunity in the design process. Practice Guidance Planning for Sustainable Buildings¹⁵ provides guidance for local planning authorities and developers on how sustainable building design can be incorporated into development proposals.
- 5.4.2 Achieving climate responsive development requires an understanding of the ways in which a development can tackle the causes of climate change (mitigation) and be resilient to its effects (adaptation).
- 5.4.3 To effectively **mitigate** the causes of climate change in the design of a development a clear approach to reducing carbon and other greenhouse gas emissions associated with the development should be taken. Good practice in mitigating the causes of climate change is to apply the energy hierarchy (see Figure 3), which details a series of steps that should be taken to minimise the carbon emissions associated with a new development in the most efficient and cost effective way.
- 5.4.4 It is the Welsh Government's aspiration that in the future all new buildings achieve a zero carbon and nearly zero energy standard for regulated emissions (ie. heating, cooling, lighting and ventilation). A broad hierarchy is used to prioritise design solutions, based on the need to reduce demand first. In taking forward an energy hierarchy, an approach to 'carbon reduction' can be prepared for developments, where appropriate, and included or summarised in a design and access statement to illustrate how the design of the development has sought to reduce the carbon emissions associated with the development including opportunities to move towards zero carbon.



Reducing the energy demand through efficient fenestration, use of materials and solar panels

¹⁵ Welsh Government (2014) Practice Guidance – Planning for Sustainable Buildings (www.gov.wales/topics/planning/policy/guidanceandleaflets/practice-guidance-planning-for-sustainable-buildings/?lang=en)



- 5.4.5 In satisfying the hierarchical approach there are a range of **low and zero carbon design solutions** that can be employed. These should follow a sequential approach against their ability to reduce carbon and deliver cost effectiveness in reducing carbon emissions.
- 5.4.6 At the outset a full appraisal of context (see paragraph 4.3 and Site & Context Analysis Guide: Capturing the value of a site¹⁷) can help to identify any constraints and opportunities to incorporating these low and zero carbon design solutions into a proposal. This should include an indication of the likely heating, cooling and energy demand (and subsequent carbon emissions) of the proposed building as this will inform how the energy/carbon hierarchy is implemented. Depending on the size and scale some sites may benefit from a development wide energy/carbon strategy which takes into account the energy/heat demand of the whole site to find the optimum carbon reduction solution (including opportunities from adjacent buildings).
- 5.4.7 The level of carbon reduction expected will be determined by the minimum required by Building Regulations (Part L). The contribution and mix that each of these low and zero carbon design solutions provides will be dependent on the design approach taken¹⁸.

Welsh Government (2016) Energy Efficiency Strategy for Wales (http://gov.wales/topics/environmentcountryside/energy/efficiency/energy-efficiency-strategy-for-wales/?lang=en)

¹⁷ Welsh Government (2016) Site & Context Analysis Guide: Capturing the value of a site (www.gov.wales/topics/planning/policy/guidanceandleaflets/?lang=en)

¹⁸ Building Regulations Part L (Conservation of fuel and power) (www.gov.wales/topics/planning/buildingregs/publications/part-lenergy/?lang=en)

- 5.4.8 The mix, density and land use of a development determines its energy, heat and cooling needs. Larger sites or those adjacent to existing development are likely to provide the greatest opportunity for development of combined heat and power and district heat systems (including demands for cooling), a combination of smaller sites can offer opportunities for decentralised energy solutions.
- 5.4.9 Opportunities for local and low or zero carbon energy supply such as CHPs and district heating systems can be maximised when higher densities and a mix of uses are proposed which balance energy demand over different time periods. Such as between industrial and residential or with a major institutional use such as a hospital or a leisure centre.



5.4.10 To effectively **adapt** to the effects of climate change attention should be given to the ways in which the design can both minimise and manage the impacts arising from climate change. Good practice for all involved in the design process includes:

- an awareness and appreciation of the current and future effects of climate change;
- awareness of how climate adaptation measures can offer multiple benefits and support other objectives of good design (such as promoting biodiversity through the incorporation of green roofs);
- responding to effects of climate change through the structure, physical envelope and choice of materials to enable them to withstand extreme temperatures;
- ensuring that design solutions do not constrain current and future opportunities to adapt or a development's vulnerability to climate change;
- recognise the relationship to more strategic responses to climate change such as flood risk and drainage¹⁹.

5.4.11 Criteria for development layout and approaches that can be included within a design could include:

- to avoid poor micro-climate (hill crests or frost pockets) and make the most of south facing slopes;
- passive measures that balance the benefits of minimising heat loss in winter with the risk of excessive solar gain during the summer (avoiding the need to install artificial cooling systems);

• shelter from the elements to minimise heat losses in winter and provide adequate shade in summer provided from land form, landscape and

other buildings;

- orientation to enable the buildings to face within at least 45 degrees of south to maximise solar gain (dependent on type of use);
- provision of natural shade in outdoor spaces;
- sustainable drainage measures through layout and design features which enable the consequences of flooding to be acceptably managed;
- maximising of opportunities to maintain and/or enhance habitat connectivity and create space for future adaptation.



Use of grass roof on a commercial development

5.4.12 Many aspects of design such as **built form** and **fenestration** affect the environmental sustainability of buildings. The following factors may be relevant:

- internal layout to include consideration of the placing of rooms e.g. needing higher temperatures (such as living rooms) to the south;
- use of design features such as atria, conservatories and porches to enable natural ventilation and conservation of heat;

¹⁹ Welsh Assembly Government (2004) Technical Advice Note 15: Development and Flood Risk (www.gov.wales/topics/planning/policy/tans/tan15/?lang=en)

- layout of windows, doors and roof lights e.g. to provide larger windows to areas to the south and smaller to the north in residential developments and to provide natural lighting for employment use whilst considering the possibility of overheating in the summer months;
- plan depth compatible with natural daylight and ventilation;
- compact form to reduce external surface area, and avoid infiltration from increased wind and temperatures;
- facilities for good at source segregation of wastes need to be integrated sensitively separating
 those wastes for reuse and recycling on site from those wastes to be removed from the site
 and provisions for the reuse and recycling of wastes remaining on site for the lifetime of the
 development;
- provision for low and zero carbon energy technologies to be included or made feasible;
- use of green roofs to insulate against heat gains, reduce surface water run-off and facilitate biodiversity;
- use to be made of material with reduced energy inputs [sustainably produced timber (FSC certified), locally manufactured or recycled materials, e.g. bricks, slate];
- sustainable construction processes which avoid or reduce waste and other environmental, health, or social effects during construction;
- provision for the collection and use of rainwater and also for the appropriate reuse of rainwater;
- choice of materials that will reduce the impact from higher wind speeds and extreme temperatures on their performance;
- designs that provide summertime cooling through solar shading, thermal mass and ventilation.

Context

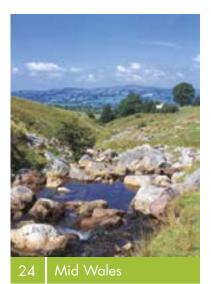
5.5 Landscape and Townscape

5.5.1 The distinctive settlement patterns which characterise much of Wales have evolved in part in response to the country's diverse landscape and topography. The way in which development relates to its urban or rural landscape or seascape context is critical to its success. Because of this, an understanding of landscape quality, including its historic character, is fundamental to the design process.



Successful relationship between coastline and townscape

- 5.5.2 In general terms, good design will almost always be dependent on working within the natural constraints and the historic character of the landscape and this should be the starting point from which the design of development evolves. The aim should be to achieve good design solutions which maximise the natural landscape assets and minimise environmental impact on the landscape. It is particularly important that proposals to amend or create new landscape are not considered as an afterthought and that the long-term impact of development on the landscape is fully understood. The quality of implementation and the long-term management of changes implicit in planting schemes are fundamental to a scheme's success.
- 5.5.3 Local planning authorities are responsible for assessing adequately the relative qualities of their local landscape. The development plan may specify the local authority's landscape design expectations or it could also have a role in the preparation of design guidance and SPG for specific developments or in specific areas.
- 5.5.4 For larger developments, undertaking strategic landscape assessment at the outset of the design process should help to define the capacity of the natural and historic environment to absorb development. It should also provide a broad context for decisions on appropriate scale, form and layout and determine which landscape features need to be protected or enhanced. This should include the desire to provide for habitat connectivity as well as the intrinsic role of landscape in the sustainable management of resources such as water and soil on a catchment scale. In areas included on the Register of Landscapes of Historic Interest in Wales, a methodology exists for assessing the significance of the impacts of proposed developments (ASIDHOL, Assessment of the Significant of the Importance of Development on Historic Landscape). Design solutions should



The wider landscape can be used to inform how the design responds to its local context

demonstrate clearly how the strategic landscape assessment, including any role it may have in facilitating adaptation to climate change, in combination with the site appraisal have informed the detailed design of development and planting proposals.

5.5.5 It is important that the qualities of the urban landscape (townscape) are appreciated and considered in the design of development. Townscapes are closely related to topography, natural features such as rivers, existing patterns of vegetation, parks, green corridors and planting in streets and public spaces. They are often an integral part of the historic character of the town. The landscape qualities of the settlement including its contribution to views and links to the open countryside, its functions in water management, soil protection, natural cooling, habitat connectivity and its historic character need to be taken into consideration early in the design process.

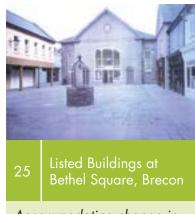
5.6.1 The general advice on the objectives of good design, the value of context appraisal and achievement of design solutions, is equally applicable to design in the historic environment²⁰. Achieving good design in development also involves making appropriate use of the legislative controls available to raise quality. In areas of special character such as conservation areas or areas recognised for their landscape value, the way in which new development is accommodated and change is managed may need a greater level of direction from the local planning authority. Whilst meeting the objectives of good design should be the starting point, more detailed advice may be required to ensure preservation or enhancement of specific qualities and these should form part of the pre-application discussions. In conservation areas there should be regard to the desirability of preserving or enhancing their character and appearance. Where a design and access statement is required to be submitted with a listed building consent application, the statement must address the specific statutory aspects of the works as a minimum; these differ from those specified for planning applications.

5.6.2 In areas recognised for their landscape, townscape, architectural, archaeological and/or historic value, such as National Parks, Areas of Outstanding Natural Beauty, World Heritage Sites and conservation areas, the objective of sustaining character is particularly important and context appraisals should reflect this²¹. The general aspects of the "character" objective of good design should be pursued but more detailed information may be needed in relation to key issues such as:

- **the setting and views** of key buildings, landscape, parks and gardens, archaeology and skylines within, to and from the area;
- the degree of architectural unity or informality in building groups and settlements and in landscape;
- **locally distinctive building elements** and construction techniques, such as roof pitches, window proportions, parapets, or paving details;
- **locally distinctive facing materials** such as natural slate, brick quoins or natural stone in both buildings and the public realm;
- **boundary details** including means of enclosure of landscape features, open spaces and gardens;
- street furniture including signage, street nameplates, street lighting;
- in retail areas distinctive design and proportions of shopfronts, signs, and lettering.



²¹ Cadw (2004) Converting Historic Farm Buildings in Wales: A Guide to Good Practice (www.cadw.wales.gov.uk/historicenvironment/help-advice-and-grants/lookingafteryourproperty/bestpractice/%3Flang%3Den)



Accommodating change in the historic environment and maximising the potential of listed buildings

- 5.6.3 Specialist skills are needed to achieve accurate assessment of areas of architectural or historic character. In the design of alterations or extensions to listed buildings, professional expertise is essential to assess the elements which make up the special interest of the building and to achieve a balance between sensitive change and maintenance of integrity.
- 5.6.4 In the alteration of listed buildings and in the wider historic environment efforts should be made to use local materials or materials from other sources which have equivalent appearance, colour and weathering characteristics. It may be appropriate to abandon conventional design solutions in favour of a more imaginative and contemporary approach. This may involve flexibility in the application of policies, and on the part of applicants the use of spaces within historic buildings in a less orthodox way and high quality specifications. Cadw and Conservation Officers within local authorities provide detailed guidance on issues relating to listed buildings.
- 5.6.5 The impact of traffic in historic areas is a key concern. The design of traffic management and transport infrastructure schemes should consider:
- simplicity and respect for local materials and detailing;
- use of existing building form to effect traffic calming, such as existing pinch points;
- narrow streets or strategically located buildings;
- use of natural features, such as the use of hedges as a traffic calming aid; and
- scope for rationalisation of traffic signs and reduction of clutter.
- 5.6.6 Conservation is often dependent on accommodating change, and successful design in the historic environment is reliant on a programme of management which links conservation policies to wider urban design and regeneration strategies. Local planning authorities should make full use of SPG in the form of design guidelines and development briefs to help to bind policy to practical opportunities for enhancement.
- 5.6.7 The degree of access to the historic environment which is afforded to all sectors of society is a matter of concern to all those involved in the process of design. Creative design solutions may be required to achieve acceptable levels of access not only to buildings but throughout the public realm

26 St Clare's Conversion

Sensitive conversion of an old building

in historic areas. More specific guidance on making historic buildings more accessible is available from Cadw and from local planning authority Conservation Officers.

5.6.8 Works to historic buildings may often successfully achieve higher energy and other environmental standards without compromising the special architectural qualities or historic interests of the building. Whilst flexibility of the application may be required, such opportunities should not be overlooked.

5.7 Urban Regeneration

5.7.1 Realising the potential of existing urban areas will help reduce the need to travel, help revitalise and regenerate urban centres and reduce pressure for development on the countryside. The historic environment is a significant aspect of local distinctiveness, which is a valuable asset in regeneration. There is a complex relationship between density of development, provision of services and quality of the environment, and good design is fundamental to the success of this relationship. In areas where there is a need to promote growth and change, such as town centres and older housing and employment areas, local planning authorities should clarify their vision of how the area might develop over time. An urban design framework or masterplan can help to develop this vision three dimensionally and can usefully form the basis of SPG or other design advice to guide development.



Urban regeneration through partnerhsip creating a new interest to an area

5.7.2 Those involved in the design process need to recognise existing urban qualities and find ways of ensuring that new development strengthen or complement these. Examples include integration of established landscape elements into the urban environment; making best use of natural features such as river frontages or varied topography; and reusing redundant man-made features such as docksides or former railway lines for pedestrian and cycle routes. There are multiple benefits in this approach, in terms of enhancing local distinctiveness linking component parts of urban areas, creating green corridors and areas for both nature conservation and leisure use and reducing car dependency.

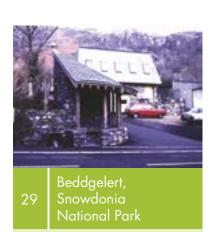
5.7.3 Evidence shows that careful integration of compatible mixed uses can help urban areas become more competitive, viable and sustainable. In design terms, a mix of uses adds diversity to the townscape and the activity generated adds vitality. Good design and construction techniques are essential to ensure that practical issues such as noise abatement and privacy are addressed but also to ensure that mixed uses relate well to one another physically and offer opportunities for visual interest and originality.



5.7.4 Building at higher densities is not synonymous with high rise development and innovative good design is a prerequisite to the success of higher densities. The perception of lower density can be influenced by skilful design. Clearly defining public and private space and ensuring suitability for purpose will be particularly important where densities are high.

5.8 Rural Areas

5.8.1 The special qualities of the rural landscape and coastline of Wales should be recognised. The qualities should be enhanced through conservation of the character of the countryside and by achieving quality in new development.

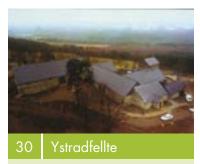


5.8.2 Design is relevant to rural settlements, urban fringe, steep sided valleys, mountain top plateaus and broad agricultural areas vary significantly. Policies and guidance should take account of the need to steer activity to avoid negative impact on distinctive rural landscapes and the best agricultural land and to conserve and enhance diversity of species and habitats. Managing change by means of a landscape strategy based on a thorough landscape assessment is one means of safeguarding a rural sense of place. This should analyse key issues and put forward guidelines for design themes, palettes of materials, and briefs for specific sites.

Bus shelter designed with

regard for context

- 5.8.3 Reconciling the maintenance of local identity with efforts to support economic viability in rural areas will often point to conversion of existing buildings. Conversion requires skilful and sensitive design, an understanding of traditional construction methods and the imagination to make the fullest and most exciting use of the space available. Many buildings in rural Wales occupy visibly prominent locations and the scope for damaging local distinctiveness through inappropriate development may be even greater than in densely developed areas. Conversely, parts of the countryside may offer unique opportunities for innovative design which maintains aesthetic quality and also improves access for everyone and these should be fully explored.
- 5.8.4 In relation to conversion or adaptation of agricultural buildings, character retention will often involve the least amount of change possible to external appearance. Solidity and simplicity in design and relationship of built form with landscape provide the distinctive character of many Welsh rural areas. The fragility of these qualities and the important contribution which local distinctiveness makes to a sustainable future for rural areas should be reflected in development plan policies and guidance.



Conversion of disused farm buildings to water treatment works

5.8.5 The scale, form and siting of new agricultural buildings or buildings for on- farm diversification, is usually influenced by the operational needs of the enterprise. Where possible, new buildings should be integrated within the farmstead. Elsewhere, particular care should be taken with siting, massing and detailed design to enable them to fit well into the landscape. The use of materials appropriate to the setting, attention to colours of materials and detailing can all facilitate integration into the landscape. The standard pattern book approach needs to evolve to accommodate vernacular elements and relate to the local context.

5.9 Transport

5.9.1 The siting, layout and detailed design of development will often be critically important to the success of efforts to provide genuine alternatives to car travel and to achieving quality in the environment as a whole. Environmental quality has been identified as a key factor in influencing whether or not people choose to walk or cycle within urban areas. Good site location, building and street design can play an important role in achieving a reduction in car traffic and speed and short distance motorised journeys, as well as encouraging a wider choice of more sustainable modes of travel. The design and layout of new development is important in promoting active travel journeys and in the creation of new and improved active travel routes and related facilities, in accordance with the provisions of the Active Travel (Wales) Act 2013²².

²² Active Travel (Wales) Act 2013 (www.gov.wales/topics/transport/walking-cycling/activetravelact/?lang=en) Welsh Government (2014) Design Guidance: Active Travel (Wales) Act 2013 (www.gov.wales/docs/det/publications/141209-active-travel-design-guidance-en.pdf)

- 5.9.2 The planning of movement should always be based on an understanding of local context and analysis of the area's needs and potential. TAN18: Transport²³ sets out how the Transport Assessment process can assist in analysing travel demand and impact. This process should contribute to the design of transport infrastructure for the development and result in the production of a Transport Implementation Strategy to manage movement to, from and within (for large developments) the site. When providing a design and access statement such assessments can be cross-referenced.
- 5.9.3 In large developments, strategic opportunities such as the potential for public transport interchanges should be considered and accommodated, as well as the benefits of locally based traffic management measures. The highest standards should be applied to the design of transport infrastructure and the potential for "landmark" design, which reinforces local identity, should be explored. Fitness for purpose and the comfort and safety of users are essential, in the design of public transport infrastructure. In particular, the potential for raising the profile of bus and rail travel through innovative design which meets present and future needs should be realised.
- 5.9.4 Particular care should be taken to ensure that the design of infrastructure avoids severance and fragmentation of communities. Permeable access for all is vital. Issues such as gradient, lighting, and security should be addressed in the design of pedestrian and cycle routes in particular to ensure that routes are coherent, legible, direct, attractive, safe, and unobstructed. The different needs of cyclists and pedestrians, including those with mobility impairments and/or sensory impairments, and potential for conflict should also be recognised and addressed. Safety and perception of safety are vitally

Amman &
Gwendraeth Rail
Corridor Study

Assessing the potential of rail transport

important in efforts to encourage walking and cycling. Designs should take account of the need to protect the interests of all vulnerable road users.



Porthmadog

Using existing infrastructure to create new routes for cyclists

5.9.5 Early stakeholder involvement in transport and movement issues should be sought so that the needs of users and operators are understood and reflected in design solutions. The Manual for Streets and local highway standards can provide developers with guidance on standards of design, layout and construction which local authorities would expect new developments to follow, however the blanket application of prescriptive standards should be avoided. A better balance between the five principle functions of streets, should be achieved, particularly the movement and place functions, as set out in Manual for Streets. A close working relationship between the design team, planners and highway engineers is essential to achieve this. Local standards should be reviewed in light of Manual for Streets and its key principles may be used more widely than just residential streets.

²³ Welsh Assembly Government (2007) Technical Advice Note 18: Transport (www.gov.wales/topics/planning/policy/tans/tan18/?lang=en)

- 5.9.6 When taking account of transport infrastructure needs in the design process, the emphasis should be on the safe accessible movement of people and goods along attractive routes which relate well to urban and rural environments. The layout of infrastructure should contribute to the promotion of walking, cycling and public transport. To achieve this, consideration should be given to all forms of modes at the start of the design process ensuring that direct and attractive routes for different modes such as pedestrians and cyclists, can be safeguarded or, where possible, enhanced.
- 5.9.7 The needs of disabled people, children and older people should be given particular attention and in the interests of inclusive design should be considered at the outset.

Type of Development

- 5.10 Public Buildings
- 5.10.1 The public sector has a responsibility and an opportunity to set high standards in achieving good design in its own buildings and achieving low carbon targets or zero carbon where possible. In the design of schools, hospitals and other buildings and infrastructure intended for use by the local community the aim should be to achieve fitness for purpose, value for money over the whole life of the building, and a positive impact on the lives of those who use it and on its surroundings.



5.10.2 Through their location and design, public buildings can provide a strong community focus and reinforce local identity. Integration with the community they serve is essential. Most public buildings will be best placed at central points in highly visible locations. Where there is scope to

emphasise civic status by development of adjoining public spaces this should be pursued. The objectives of access for all and achieving legibility are particularly important in the design of buildings into which the public are invited.

- 5.10.3 Innovative design of public buildings can act as a powerful regenerative tool and the potential for social and economic benefits associated with the design of "flagship" public buildings should not be underestimated. Similarly high aspirations should apply to local buildings which have a more direct impact on people's everyday lives.
- 5.10.4 Best value for money in terms of whole life costs is best achieved by integrated project teams which mobilise all the design and construction skills in the team to achieve high quality and minimum waste.



Innovative design using materials from Wales to add character and create a distinctive public place

5.11 Housing Design and Layout

5.11.1 Achieving more sustainable residential environments is dependent on linking development to public transport and other uses and services (e.g. district heating), providing access to local services, and securing the most efficient use of land²⁴. For a successful residential area, the design of housing should be to establish a sense of place and community, with the movement network used to enhance these qualities, and to incorporate features of environmental sustainability. Further advice is available on how the needs of pedestrians and children in particular, are given as much consideration as vehicle movement in residential street design²⁵. In addition, the Welsh Government and Design Commission for Wales have endorsed Building for Life 12 Wales²⁶ as an industry standard that can be a useful tool in achieving better urban design quality in residential development and in complementing the requirements of national planning policy.

- 5.11.2 Development proposals, in relation to housing design should aim to:
- create places with the needs of people in mind, which are distinctive and respect local character;
- promote layouts and design features which encourage community safety and accessibility;
- focus on the quality of the places and living environments for pedestrians rather than the movement and parking of vehicles;
- avoid inflexible planning standards and encourage layouts which manage vehicle speeds through the geometry of the road and building;

²⁴ Planning Officers Society for Wales (2005) A Model Design Guide for Wales – Residential Development (http://dcfw.org/a-model-design-guide-for-wales-residential-development/)

Welsh Assembly Government (2007) Technical Advice Note 18: Transport (www.gov.wales/topics/planning/policy/tans/tan18/?lang=en)

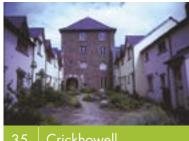
Department for Transport/Communities and Local Government/Welsh Assembly Government (2007) Manual for Streets (www.gov.uk/government/publications/manual-for-streets)

The Chartered Institute of Highways and Transportation (2010) Manual for Streets 2 (www.gov.uk/government/publications/manual-for-streets-2)

²⁶ Building for Life 12 Wales (http://dcfw.org/building-for-life-12-wales/)

- promote environmental sustainability features, such as energy efficiency, in new housing and make clear specific commitments to carbon reductions and/or sustainable building standards;
- secure the most efficient use of land including appropriate densities;
- consider and balance potential conflicts between these criteria.

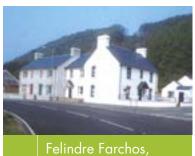
5.11.3 The design of housing layouts and built form should reflect local context and distinctiveness, including topography and building fabric. Response to context should not be confined to architectural finishes. The important contribution that can be made to local character by contemporary design, appropriate to context, should be acknowledged. To help integrate old and new development and reinforce hierarchy between spaces, consideration should be given to retaining existing landmarks, established routes, mature trees and hedgerows within housing areas as well as introducing new planting appropriate to the area. All residential proposals should seek to minimise energy demand, larger schemes should investigate the feasibility of a district heating scheme especially when mixed uses are proposed for the site.



Crickhowell

Grouping buildings and mixing density to create variation and sense of local identity

5.11.4 The location and definition of public and private space and the design of boundary treatment are particularly important for housing. New development should take account of the existing relationship of buildings to landscape and the local means of boundary definition such as hedges, walls and fences. In general, every effort should be made to orientate dwellings so that they front existing roads and spaces, ensuring a balance with the need to promote features of environmental sustainability. The relationship of the perimeter of a development to its setting is important and developments which turn their back on existing roads do not integrate well with their context. An exception should be made where the characteristic layout is more organic, such as in many rural villages and smaller settlements throughout Wales where gables of dwellings are typically sited on the road frontage.



Pembrokeshire

New housing designed to reinforce existing sense of place and community

- 5.11.5 The regular application of rigid highway standards with no consideration of Manual for Streets; over reliance on standard house types and a failure to relate to local context have all been identified as obstacles to good housing design and factors which mitigate against achieving a distinctive sense of place in housing development. Including the following elements in the design may help to create a sense of place:
- varying density to create differences in the built form to which residents and visitors can relate and make it an interesting place;
- locating key buildings at corners or junctions to establish a clear hierarchy of development;
- exploiting existing natural features or taking advantage of views and natural shelter:
- varying elevational treatment, materials and building form so that smaller groups of buildings are developed to which people can relate.

- 5.11.6 The street should be regarded as public space where people can meet. Street networks within housing developments should generally be interconnected or 'permeable' to facilitate safe walking and cycling. They should also connect with adjacent street networks and make provision for future connections with subsequent developments. This does not preclude the use of cul de sacs but they should be used with caution to avoid restricting permeability. Routes which increase crime risks, such as isolated routes to the rear of premises or routes which are not easily overlooked should be avoided.
- 5.11.7 Reference should be made to Manual for Streets, for information on the design options for car parking. The emphasis in the design of parking provision should be on integration with the overall setting and recognition that car ownership and car size can vary with income, age, household composition, the type of housing and its location. Where and how cars are parked can be a major factor in the quality of a development. Vehicles should not be allowed to dominate the space or inconvenience pedestrians and cyclists. At the same time, the needs of disabled people to park near their dwellings should be acknowledged. A balance needs to be struck between the expectations of car owners, in particular the desire to park as near to houses as possible, to be secure and overlooked and the need to maintain the character of the development.

5.12 Employment and Commercial Areas

- 5.12.1 The design of employment areas is important, as high quality of design can add value to commercial property, support the image of modern businesses and encourage further investment. Early consideration of the need to embrace high environmental standards, low carbon aspirations and minimise the need for artificially cooled buildings, provide opportunities to develop shared low carbon and renewable energy options.
- 5.12.2 Large new employment buildings can often make a bold statement of their purpose. Recognising the functionality of business premises is important to ensure they contribute to the economic success of the occupier. However, robust design, high quality materials, flexibility of exterior and interior layout and appropriate landscape treatment such as earth form or planting, can help to integrate new business premises into their surroundings, minimise the need to artificially cool buildings and allow for easier conversion by successive occupiers. Service and utility features, exposed and imaginatively detailed, may in many cases provide elements of interest in otherwise plain facades. The need to consider the building and landscape maintenance processes once the development is completed is also essential to ensure that the development remains integrated.
- 5.12.3 Where employment premises are grouped together, a sufficient scale of planting and earth forms is essential, to absorb the bulk of the building, ancillary circulation, and parking areas. Opportunities to minimise energy demand through the adoption of renewable energy or low carbon technology such as district heating schemes including CHP running on low carbon fuel, should be realised. Mixed employment uses would improve the feasibility and viability of such schemes and care should be taken to avoid the creation of insular estates. Efforts should be made to present a positive, outward looking image by ensuring key buildings within the development front onto roads and help improve connectivity. Accommodating parking within courtyard layouts can help to reduce the overall visual impact of parking areas. Separate, safe and attractive routes for pedestrians and cyclists, and high quality facilities for public transport should be incorporated. Low maintenance regimes will be particularly important in mixed occupancy areas.



Innovative design in commercial buildings

5.12.4 Where situated in proximity to other uses, smaller employment premises especially, will need to be more closely related in terms of scale and appearance to their context. This should not mean concealing their purpose but expressing it in a way which reflects or complements the setting. In some circumstances, especially in regeneration and rural areas, the conversion of existing buildings for employment purposes will be appropriate. However even in these areas there can also be a place for new buildings of an appropriate appearance.



Use of local materials to add character to a commercial building

Detailed Matters

5.13 Biodiversity

- 5.13.1 Local planning authorities have a duty to consider the conservation and enhancement of biodiversity in their planning policy and development management decision-making processes and to test their development plans with regard to significant effect on "European sites" through Habitats Regulations Appraisal²⁷. Good design can contribute to conserving or enhancing the wildlife interests of an area or site.
- 5.13.2 Designers should be aware that stakeholders can perceive features of wildlife interest as a characteristic of an area, in addition to the value of that feature for wildlife (such as an area of unmanaged open land within a housing estate, or a hedgerow that is rich in a variety of wildlife). Identifying and maximising opportunities to maintain and enhance biodiversity as part of the design process can be complementary to the inclusion of other features of environmental sustainability through design.
- 5.13.3 Creating space for biodiversity can enhance the ability of developments to adapt to changes in local environmental conditions over the life time of the built development which may result from climate change. The design and related long-term maintenance should be based on sufficient understanding of natural processes which are present to ensure that features of biodiversity interest can be sustained in the long term. In situations where protected habitats and species are involved appropriate specialist advice must be sought. Approaches that can be adopted within a design include:
- conservation, enhancement and creation of an existing feature
- measures to protect and/or encourage species and habitats.



Welsh Assembly Government (2009) Technical Advice Note 5: Nature Conservation and Planning (www.gov.wales/topics/planning/policy/tans/tan5/?lang=en)



in a housing development

5.14 The Public Realm

- 5.14.1 A high quality public realm can make a unique contribution to a stimulating environment and can provide a focus for community activity. The form and design of spaces and routes which comprise the public realm are critical to its success. Carefully designed and imaginative use of surfacing, changes in level, enclosure, lighting, street furniture and planting will enhance the overall environment and define its "sense of place". Further guidance on integrated street design is available²⁸.
- 5.14.2 Particular attention is needed to reflect the needs of all sectors of the community in the design of public spaces and streets, and inclusive design principles should be applied to achieve this. A range of facilities may be needed to serve those such as carers or older people who may value locally based facilities; children, for whom segregation from traffic may be a particular concern; those with restricted mobility; and those with limited or no vision. The intention should be to encourage a hierarchy of connected public spaces so that there is a network of provision that reflects local needs.



Adding a visual interest to an area through use of street furniture and public art

Department for Transport/Communities and Local Government/Welsh Assembly Government (2007) Manual for Streets (www.gov.uk/government/publications/manual-for-streets)

The Chartered Institute of Highways and Transportation (2010) Manual for Streets 2 (www.gov.uk/government/publications/manual-for-streets-2)

Welsh Assembly Government (2007) Technical Advice Note 18: Transport (www.gov.wales/topics/planning/policy/tans/tan18/?lang=en)
Department for Transport/Communities and Local Government/Welsh Assembly Government (2007) Manual for Streets

- 5.14.3 To compete economically, communities need to identify and exploit their unique "personality" so that they offer different reasons for visits. A well designed public realm of high quality can help to create a "sense of place" in communities which add to their attraction beyond the immediate area. In the design and improvement of the public realm key considerations will be:
- the relationship of the space to buildings which enclose it;
- the fitness of the space for its intended purpose;
- the communal services required and their relationship with the type of development;
- the extent to which it is safe and perceived to be so.
- 5.14.4 The opportunity should be taken when improving the public realm to protect and enhance biodiversity and assist pollution abatement through careful design, implementation and maintenance of planting. Planting, particularly large tree species can also be used to improve microclimate and reduce dust and the perception of noise through, shade, shelter and screening. The use of Sustainable Drainage Systems (SUDS)²⁹ within the public realm can help reduce the localised impact of flooding.
- 5.14.5 The development should take positive steps to provide adequate public lighting, but also to minimise unnecessary light pollution in their schemes for enhancement of the public realm. Lighting should be considered as an integral and creative part of the design of the public realm. Consideration should be given to methods of:
- directing light more accurately;
- reducing carbon emission from the energy use of street lighting;
- reducing glare by use of low profile reflectors and ensuring appropriate rather than excessive levels of illumination.
- 5.14.6 Those involved in the design and management of the public realm should be aware of the potential for noise generation in their proposals and the impact this may have on neighbouring amenity. Opportunities to minimise ambient noise, such as traffic, should be explored and reflected in the layout and detailed design of the public realm and by use of low-noise surfacing materials and natural or man made barriers to noise.
- 5.14.7 The absence of appropriate long-term maintenance is a major factor in the deterioration of environmental and aesthetic standards in the public realm. Good maintenance is also vital to ensure an accessible environment for all. Proposals which focus on improvements to the public realm must incorporate management strategies and funding for the continued maintenance of these areas. The design should reflect the need to minimise the maintenance liability without compromising on design quality. The use of simple, but robust materials, adequate litter bins and avoidance of litter traps or design features

safeguard appearance and maximise public enjoyment.

Conwy Seating providing visual interest as well as being practical

²⁹ Welsh Assembly Government (2004) Technical Advice Note 15: Development and Flood Risk (www.gov.wales/topics/planning/ policy/tans/tan15/?lang=en)

which may act as crime and disorder generators can all help to reduce maintenance costs,

- 5.15.1 Public art plays an important part in creating or enhancing individuality and distinctiveness, and in raising the profile of our towns, villages, cities and urban and rural landscape. The integration of the skills or work of a professional artist can add value and can also be employed at key locations to enhance legibility and public realm. There is considerable scope for integrating public art into the townscape, ranging from the dramatic to the subtle, from traditional landmark sculpture, commemorative works and smaller incidental interventions, to integrated works using contemporary and interactive media such as sound or lighting. The innovative design of street furniture or other functional objects can also be considered and increasingly, imaginative design of floorscape, railings, lighting and signage is being used to give everyday objects a unique appearance and identity. Through a considered choice of location and use of tactile materials, public art can and should be made accessible to all, whilst not itself compromising general accessibility.
- 5.15.2 Public art adds a social and cultural dimension to a town centre visit and may also enhance the cultural economy and support cultural tourism, as well as providing a stimulating environment where shoppers and visitors can linger, with obvious benefits to local traders. Implicit in achieving this is a commitment to quality in concept, design, craftsmanship and materials in all artwork commissions.



Adding interest to the town centre

- 5.15.3 The unique role of public art as a regenerative tool has long been recognised in Wales and internationally and the production and adoption of Public Art Strategies by a number of local planning authorities is helpful. There is considerable precedent and potential for private sector sponsorship of public art projects, particularly where large developments are proposed. Innovative, well considered and contemporary approaches can also attract contributions from dedicated trusts and foundations, as well as adding substantial publicity and marketing value.
- 5.15.4 Public art should be considered early in the design process and be integral to the overall design of a building, public space or place. The choice of artists and the nature of subsequent work should be the subject of full collaboration from the outset between the artist, the local community and professionals involved in the design process. Engendering a sense of local ownership and public responsibility for artwork is critical to the long-term success of public art projects. Public art professionals should be consulted at the earliest possible stage to identify opportunities and provide professional advice to local planning authorities and developers. In Wales the Arts Council of Wales promotes best practice through a range of schemes and partnerships and provides advice through their website³⁰.

³⁰ Arts Council of Wales (www.arts.wales/)

5.16 Signs and Advertisements

5.16.1 A key area in which individuality can be expressed is in the design of signs and advertisements. The degree to which signs are appropriate to their context is a critical consideration. Through skilful design it is possible to modify standard company signs to respect sensitive context without loss of corporate image and this practice should be encouraged. Whereas a sensitive or traditional approach to the design of signs may be needed in historic areas, elsewhere, imaginative signs, appropriately illuminated, can contribute to the vibrancy and visual interest of town centres. The use of neon lighting can be a sensitive issue but is likely to be most appropriate in busy shopping and commercial leisure areas. In larger urban centres bright illuminated signs can encourage a lively and successful evening economy. Care should always be taken however, to avoid a proliferation of signs that could lead to clutter and confusion in the street scene. Bilingual signs in English and Welsh provide an opportunity for innovative design.



Use of public art to create interest at night



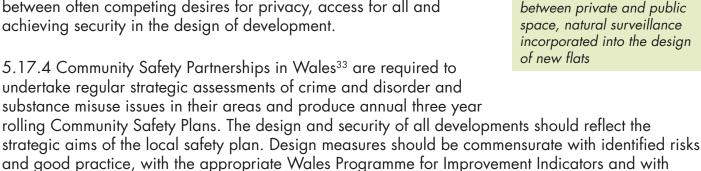
Use of clear appropriate signage can enhance a user's experience of a place

5.16.2 It is important to ensure that signage is designed with the needs of visually and cognitively impaired people in mind and floor level advertising such as 'A' boards should be avoided where they would hamper movement.

5.17 Safety

5.17.1 Local authorities (including National Park Authorities) are required to have due regard to crime and disorder prevention in the exercise of their functions under Section 17 of the Crime and Disorder Act 1998. Consideration should be given to practical ways in which the design of development can reduce opportunities for crime, disorder and anti-social behaviour.

- 5.17.2 Local authorities are advised to consult Designing out Crime Officers on pre-applications and planning applications for those developments where there is potential to eliminate or reduce crime through the adoption of suitable measures at the design stage. This is especially important for major developments such as new housing estates, industrial estates, shopping centres, leisure complexes, schools and car parks. It is important to consult Designing out Crime Officers at as early stage as possible by the time a formal application is submitted, the opportunity to take account of advice may already be limited.
- 5.17.3 The Safer Places³¹ and Secured by Design Initiative³² provide recognised standards that have been shown to reduce crime (particularly residential burglary) and the impact of crime upon neighbourhoods. It is desirable for the security of all housing developments, public buildings, and all buildings funded by public bodies, to achieve similar measurable standards. It is recognised, however, that security needs must be considered in conjunction with other objectives of good design and a balance will need to be struck between often competing desires for privacy, access for all and achieving security in the design of development.



- 5.17.5 Both social and physical arrangements impact on incidence of crime, disorder and anti-social behaviour. All those engaged in the design process should be aware of the importance of social factors in determining how members of the community interact with the environment and each other. For example, when sites are selected, adequate provision of shops, leisure facilities and other services should be sought to support new development, and integration with existing transport systems should be achieved. Similarly, a mix of dwelling type should encourage occupation during the day and increase opportunity for natural surveillance, community interaction and environmental control.
- 5.17.6 The concept of 'designing out crime' requires full consideration by everyone involved in the design of development.



A positive relationship

Artist designed seating in a communal space. The attention to detail and a sense of security created by natural surveillance help to make successful places

- ³¹ DCLG (2004) Safer Places: The Planning System and Crime Prevention (www.gov.uk/government/publications/safer-places-the-planning-system-and-crime-prevention)
- 32 Secured by Design (www.securedbydesign.com/)

development plan policies.

³³ Home Office (2013) Community Safety Partnerships (www.gov.uk/government/policies/reducing-and-preventing-crime-2/supporting-pages/community-safety-partnerships)

The design of physical features such as the arrangement of infrastructure and buildings also impact on incidence of crime.

- 5.17.7 Attention should be given to the following at the outset of the design process:
- a layout which incorporates clear, direct routes which are desirable and hence likely to be well used;
- orientation of buildings, particularly housing, to allow natural surveillance. Careful design solutions will be needed to allow unobstructed views of neighbouring properties without compromising the need for privacy. Natural surveillance is particularly important in vulnerable areas such as communal space, play areas and parking spaces;
- design features which help to define clearly public and private areas. Design solutions are needed which avoid creating a "fortress mentality". For instance through the use of symbolic barriers such as a change of surface treatment or narrowing which help to define defensible space;
- use of plant species to deter access, where appropriate, and careful selection and location of plant species in order to minimise opportunity for unobserved crime;
- provision of adequate street lighting.

The Drift, Rhyl, Denbighshire



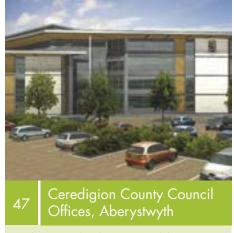
6. Local Planning Authority

Design Policy and Advice

6.1 Local planning authorities are responsible for preparing design advice for their areas which takes account of national policy guidance and also reflects local context and issues. Advice should be disseminated through development plans and through a wide range of SPG. In the preparation of advice, local planning authorities should identify the user group or individuals at whom the advice is aimed and work collaboratively to ensure that the content, format and type of advice is most appropriate to meet users needs. Local planning authorities should examine how in the exercise of their statutory functions they can ensure they are responsive to local concerns. This may mean exploring new ways of achieving meaningful participation in policy formulation and in SPG preparation. The level of community involvement should be sufficient to allow adequate evaluation of the needs and concerns of end users, community and business interests at each stage of the design process.

Development Plans

- 6.2 Local planning authorities should not repeat national policy but include clear robust policies on design in their development plans which address local issues and should be based on relevant evidence. These should set out the planning authority's design expectations. They should not impose architectural styles or particular tastes but should secure good quality design as applied to the local context (local distinctiveness). Such local policies should reflect the objectives of good design set out in Section 2.
- 6.3 For development plans, achieving the preferred strategy and plan objectives may require strategic, generic and cross cutting design policy. Plans may incorporate targeted design policies for major areas of change or protection, strategic sites or for certain types of development. If there are specific issues in a local planning authority's area which are likely to be relevant to the content of design and access statements and/or intends to produce SPG, these should be signposted in the development plan.
- 6.4 The development plan can identify the need for a more rigorous approach by applicants to the statutory design and access requirements than is advised by national policy, provided there is evidence to justify such an approach. Design and access statements must always include an appraisal of the development's context, and include relevant policies set out in the development plan, national planning policy and any other material policy considerations.



Achieving high sustainable building standards

Developing Local Sustainable Building Policies

6.5 Local circumstances may provide opportunities for local planning authorities to set local requirements on strategic sites identified in LDPs that exceed the minimum required by Building Regulations.



Local authorities can provide leadership in sustainable design through their own buildings

- 6.6 Planning authorities should apply the national planning policy to their local circumstances and explore opportunities to promote the underlying objectives of the policy in moving towards more sustainable and zero carbon buildings in Wales. Further advice is contained in Practice Guidance Planning for Sustainable Buildings³⁴.
- 6.7 PPW sets out guidance on the selection of sites in order to deliver sustainability. The potential for strategic sites to contribute to the delivery of sustainable buildings (including zero carbon) should form part of this assessment. New development can be located so as to maximise opportunities for delivering higher sustainable building standards. This may, for example, include locating sites of specific uses together so as to make community heating schemes more viable by providing a sufficient heat load.

Strategic Sites

Site opportunities and constraints

- 6.8 The ability of a site to meet a minimum sustainable buildings standard will be dependent on the technical opportunities and constraints present. The location, layout, type, scale and mix of a development can provide opportunities and constraints to deliver the range of environmentally sustainable design solutions needed to meet a sustainable building standard.
- 6.9 For example higher densities and mixed use developments may make community heating, cooling and power (and reducing energy use from transport) supplied by low/zero carbon technologies both technically feasible and financially viable. On the other hand, tall buildings may reduce the potential for solar panels to be incorporated on adjacent buildings due to overshadowing. Below is a list of some of these factors but it will be the site specific circumstances that determine the potential for higher standards.

Welsh Government (2014) Practice Guidance - Planning for Sustainable Buildings (www.gov.wales/topics/planning/policy/guidanceandleaflets/practice-guidance-planning-for-sustainable-buildings/?lang=en)

Figure 4

Factors in assessing the potential for sustainable building standards on strategic sites

- Existing landscape and topography features
- The availability of a local district heat network
- An energy/heat load within or adjacent to the site that improves the viability of a local energy system
- An existing or proposed Energy Services Company
- Site provides advantageous conditions for a low and zero carbon energy technology (i.e. wind speed)
- Higher densities and mixed use developments
- The soil type of a site
- Sites at risk of flooding
- The provision of site wide recycling facilities
- A local authority collection system
- Current ecological value of the site
- Accessibility of the site to a public transport network
- Proximity to accessible local amenities
- Other factors which would enable a sustainable building standards to be met on a strategic site.

6.10 Planning authorities should engage with developers, landowners and the community to identify and discuss the opportunities for achieving higher sustainable building standards on a strategic site. An important part of this will be to consider whether local requirements are viable and will not act as an unreasonable barrier to development or planned growth, including the delivery of affordable housing.

Local requirements for sustainable buildings

6.11 When proposing any local requirements for sustainable building standards on strategic sites, planning authorities must be able to provide sufficient justification through an evidence base.

6.12 Local requirements for sustainable building standards on strategic sites should;

- be set out in the LDP, so as to ensure examination by an independent inspector. This is so that standards and requirements are properly consulted on and tested to ensure their ambition reflects local potential and are deliverable;
- relate to a strategic site as identified by the local planning authority in the LDP;
- be specified in terms of achievement of a nationally described sustainable buildings standard;
- be specified only in terms of a specific level against a sustainable building standard and should not seek to identify individual categories or credits that should be met (i.e. energy/CO);
- ensure the requirement is consistent with current and future changes to the Building Regulations, and take these timescales into account when setting higher sustainable building standards;

- be consistent with the key objectives of good design;
- not set out area-wide policies that include requirements for sustainable building standards, unless sufficient justification can be established.

Evidence base

- 6.13 In preparing policies in an LDP which seek higher sustainable building standards, local authorities will need to establish:-
- what is proposed is evidence-based and viable, having regard to the overall costs of bringing sites to the market (including the costs of any necessary supporting infrastructure) and the need to avoid any adverse impact on the development needs of communities;
- the need for higher sustainable building standards on that site above the minimum required by Building Regulations;
- what site specific opportunities are provided by the site to allow a building/development to achieve a higher sustainable building standard;
- the costs and benefits of delivering higher sustainable building standards.

Supplementary Planning Guidance (SPG)

6.14 Detailed design guidance, whether topic based, area based or site specific can often be more usefully addressed through SPG. Local planning authorities may wish to prepare an overall design guide which states the authority's vision, local context for a design and access statement, design process, design quality expectation and describes the characteristics of the area and any relevant sustainable building standards. Otherwise, types of SPG relating to design issues will fall into the following categories:

Area specific

Appropriate to guide development in key areas such as town centres, special landscape or conservation areas, or a distinct neighbourhood or urban quarter.

Types of area specific SPG include:

Urban design frameworks or strategies

Where there is a need to guide and promote change. These should explain how national and development plan policies apply to the area, including infrastructure provision, and set out comprehensive design principles, linking strategy to practical proposals and providing guidance for deciding planning applications. They should deal with an area "three dimensionally" so that guidance is not simply restricted to issues such as use, density standards and access. These should also illustrate how streets, squares and open spaces are to be connected; how movement patterns for all people whether travelling on foot, cycle, car or public transport will be managed; and, define heights, massing and bulk of buildings in relation to the spaces around them; and

Neighbourhood or district guides, countryside design summaries, landscape design guides, village design statements and town or village action plans may also fall within this category.

Design codes

This may include detailed drawing or diagrams, setting out in precise detail the design and planning principles that will apply to development in a particular place.

Site specific

Where guidance is needed on the way in which a particular site should be developed or to inform on characteristics of a specific site in accordance with local/national policy.

Guidance can be illustrated by concept diagrams, building envelope guidelines and three dimensional sketches of building forms and spaces. Prescriptive design and any suggestion of a particular style should be avoided.

These may include:

Development or planning briefs to explain how development plan policies should be applied to a specific site. The guidance should:

- set out the vision for a development;
- be informed by the site and context appraisal;
- state its objective(s) and show how the development plan's design/inclusiveness policies could be applied to the site;
- provide basic area and site appraisal including site constraints and opportunities, soil conditions, infrastructure, existing transport and access;
- set out the proposed movement patterns, uses, areas, mix of tenures, development densities and other relevant design objectives;
- inspire a high quality of design and take account of consultation undertaken.

Topic based

Where guidance is needed in relation to particular issues or uses.

Examples include:

Design guides

To provide detailed advice on how specific types of development can be carried out in accordance with national and development plan policies. Design guides may cover a wide range of design and development management topics including outlining what is required locally for design and access statements for particular land uses, shopfront design, public art, and/or landscape design. Special care should be taken in relation to guides on specific uses (such as housing) to ensure that diversity and integration with other land uses is encouraged. Design guidance should be used to guide the variety and juxtaposition of different uses.

Guidance on areas subject to regeneration

These would typically include a thorough assessment of existing characteristics, highlighting constraints and opportunities. Then relating opportunities for increased density to the transport and movement network, focussing major commercial and community buildings alongside major public transport routes and interchanges. Integrated public spaces to maximise their visual and accessible contribution to this movement network would also need to be considered. In terms of built form, guidance should normally encourage development which reflects the pattern of local streets and blocks, where the pattern makes a positive contribution to local identity and aids accessibility. It may also contain advice on issues such as scale or public realm. The objective should be to ensure that whole or parts of an urban area are developed in a comprehensive and connected way, respecting local distinctiveness.

Advice on climate change and sustainable building design

To provide more detail on issues related to siting with respect to micro-climate, design for passive and active solar heating, orientation with respect to sunlight and shelter from prevailing winds, sustainable water management, use of landform and planting, and optimising opportunities for maintaining and/or enhancing biodiversity.

Signs and advertisements

These may be particularly useful to clarify the local planning authority's expectations in different circumstances. In the processing of applications for advertisement consent and through their own functions in relation to street signing and in communicating information within the public realm local planning authorities also have a responsibility to set high design standards.

6.15 Although SPGs will be produced by local planning authorities it is important to develop design related guidance in consultation with the general public and with the private sector as well as other interested organisations. Care should be taken to ensure that participation is fully inclusive by appropriate choice of venue, timing of events and in the clarity of the material produced. Initiatives that enable stakeholder involvement in decision making help to contribute to the development of more sustainable communities and achieve development that better responds to local context³⁵.

Development Management

6.16 The appearance and function of proposed development, its scale and its relationship to its surroundings are material considerations in determining planning applications and appeals. Developments that do not address the objectives of good design should not be accepted.

Design and Access Statements

- 6.17 It is a statutory requirement that certain applications for planning permission and listed building consent are accompanied by a design and access statement (DAS)³⁶. Further guidance relating to the requirement for a DAS can be found in guidance produced by the Welsh Government and Design Commission for Wales³⁷.
- 6.18 The DAS is a communication tool which outlines how the design of the proposal has been considered from the outset of the development process and how the objectives of good design have been used to inform this. The benefit of the DAS to developers, applicants, local communities and local planning authorities is outlined in the above mentioned guidance.

Pre-application discussions³⁸

6.19 One aim of pre-application discussions should be to identify the key design and access issues arising from a development proposal at the outset. The basis for discussions on design will have been set by relevant national and development plan policies and SPG. Discussions should focus on meeting objectives of good design and covering the topics to be addressed in the design and access statement. Planning officers should give a clear opinion as to whether the proposed design and access statement, vision and objectives are in accordance with policy and SPG. Issues of detailed design would not normally be addressed until later in this evolving process. Discussions

- ³⁵ For useful guidance see Planning Officers' Society Wales (2005) A Model Design Guide for Wales Residential Development (http://dcfw.org/a-model-design-guide-for-wales-residential-development/) and WLGA (2007) Shaping the Way we Work, Live and Play (www.wlga.gov.uk/sustainable-development/shaping-the-way-we-work-live-and-play)
- The Town and Country Planning (Development Management Procedure) (Wales) Order 2012 (as amended) (www.senedd. assembly.wales/mglssueHistoryHome.aspx?lld=6965)
 The Planning (Listed Buildings and Conservation Areas) (Wales) Regulations 2012 (www.legislation.gov.uk/wsi/2012/793/contents/made)
- ³⁷ Welsh Government (2016) Development Management Manual (www.gov.wales/topics/planning/?lang=en)
 Design Commission for Wales (2014) Design and Access Statements in Wales (http://dcfw.org/design-and-access-statements-in-wales/)
 Welsh Covernment (2016) Technical Advise Note 12: Design Children on Design and Access Statements (value government)
 - Welsh Government (2016) Technical Advice Note 12: Design Guidance on Design and Access Statements (www.gov.wales/topics/planning/policy/tans/tan12/?lang=en)
- Welsh Government (2012) Practice Guide: Realising the Potential of Pre-application Discussions (www.gov.wales/topics/planning/policy/guidanceandleaflets/preappguide/?lang=en)
 Welsh Government (2016) Development Management Manual (www.gov.wales/topics/planning/?lang=en)

should also highlight what information the local planning authority would require for outline planning applications.

6.20 Site & Context Analysis Guide: Capturing the value of a site³⁹ includes a series of questions on site and context analysis that can inform a development proposal and serve as prompts for planning officers in pre-application discussions. The questions can identify what analysis has been undertaken and how the emerging proposals respond to the unique features of the site. The guide can aid a constructive and informed dialogue at the pre-application stage and sets out a clear expectation of meaningful analysis at an early stage.

6.21 For large complex proposals, a pre-application draft design and access statement could be presented to the local planning authority and stakeholders for consideration. Local planning authorities may wish to make specific reference to this practice within their "notes for guidance" accompanying planning application forms.

Skills

6.22 It is important that local planning authorities have access to professional design skills. This could be through employing staff with those skills, sharing skills with other local planning authorities, or through the use of consultants. In addition, local authorities may wish to establish 'in house' design teams where relevant expertise exists. Local planning authorities could also use independent design advisory panels (such as the Design Commission for Wales' Design Review Panel) which may include architects, urban designers, ecologists, engineers, building control, energy specialists, sustainability specialists and access officers whose skills could be utilised as the need arises: membership, however must not give rise to conflict of interest. Design panels could prove valuable not only in assessing contentious planning applications but in the preparation of design policies and guidance. The objective should be to raise skills and design capacity among officers and also to raise the design awareness of elected members.

³⁹ Welsh Government (2016) Site & Context Analysis: Capturing the value of a site (www.gov.wales/topics/planning/policy/guidanceandleaflets/?lang=en)

Machynlleth Town Centre



Appendix 1

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Appendix 2

Contacts

The Access Association (Wales) www.accessassociation.co.uk/

Building Research Establishment (BRE) www.bre.co.uk

Canal & River Trust www.canalrivertrust.org.uk/

Carbon Trust www.carbontrust.com

Civic Trust Cymru www.civictrustcymru.org.uk

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Appendix 3

Credits

Page 2	Senedd, Cardiff	© Crown Copyright (2009) Visit Wales
Page 4	Coach House, Cardiff	Touchbase Design Ltd
Page 7	Esplanade House, Porthcawl	Stride Treglown Davies
Page 11	Ceiriog Valley	© Crown Copyright (2009) Visit Wales
Page 25	Galeri Caernarfon	Daniel Hopkinson Photography
Page 52	The Drift, Rhyl, Denbighshire	Denbighshire County Council
Page 62	Machynlleth Town Centre	© Crown Copyright (2009) Visit Wales
01	Ruthin Arts Centre	Sergison Bates Architects, Photographer: Dewi Tannant
02	Consultation in action	Blaenau Gwent County Borough Council
03	New boat store, Pembroke	Davies Sutton Architects
04	Cathays Park, Cardiff	Royal Commission on the Ancient Historic Monuments of Wales
05	Converted Chapel,	Pembrokeshire Coast National Park Authority Rhodiad y Brenin
06	St Donat's Arts Centre,	Loyn & Co Architects Llantwit Major
07	Brewery Quarter, Cardiff	Powell Dobson Architects
08	Clock Tower and the Ruthin townscape	Welsh Government, Photo Library Wales: Steve Benbow (left)
09	Environment Centre, Swansea	City and County of Swansea
10	Caernarfon Castle Walkway	Cadw
11	Llanfyllin Medical Centre	Martin Rogers, Archial Architects Ltd
12	The Nook, Oxwich	Dewi Evans Architects Ltd
13	Ty Gwala, Rudry	Loyn & Co Architects Ltd
14	The Hand, Lancaster Square, Llanrwst	Conwy County Borough Council
15	Drybridge, Monmouthshire and Monmouth County Council	Ainsley Gommon Architects for Charter Housing Association
16	Solar Shading in SA1, Swansea	Loyn & Co Architects

1 <i>7</i>	Cyclepaths and walking	Sustrans
18	Holyhead Harbour	Safle
19	Ruthin Art Centre	Royal Society of Architects in Wales
20	Centre for Alternative Technology, Machynlleth	Centre for Alternative Technology
21	Solar Panels, Coach House	Touchbase Design Ltd
22	Adnams Warehouse	AukettFitzroyRobinson: Photographer Alex Hill
23	Tenby	Pembrokeshire Coast National Park
24	Mid Wales	© Crown Copyright (2009) Visit Wales
25	Listed Buildings at Bethel Square, Brecon	Brecon Beacons National Park Authority: Architect, James Brotherhood, Associated for Boots Properties Plc
26	St Clare's Conversion	Flintshire County Council
27	Drift Park, Rhyl, Denbighshire	Denbighshire County Council
28	The Works, Ebbw Vale	Welsh Government
29	Beddgelert, Snowdonia National Park	Snowdonia National Park Authority
30	Ystradfellte	Brecon Beacons National Park Authority, Architects Bailey Roberts Jones Ltd, for Welsh Water
31	Amman & Gwendraeth Rail Corridor Study	RPS Chapman Warren for Amman Gwendraeth Partnership
32	Porthmadog	Sustrans, Photographer: Julian Cram
33	Cardiff Library	Cardiff Council
34	Millenium Centre, Cardiff	Jon Page Jenkins
35	Crickhowell	Brecon Beacons National Park Authority: Woodeson Drury, Countryside Properties Ltd for Acorn Televillages Ltd
36	Felindre Farchos, Newport, Pembrokeshire	Pembrokeshire Coast National Park Authority
37	Technium OpTIC	Welsh Government
38	Penderyn Offices	David Archer Architects, Photographer Keith Collie
39	Sustainable drainage systems at Pontyclun	MWH

40	The 'Kite Tail' Aberafan Seafront, Port Talbot	Neath Port Talbot County Borough Council
41	Seating at Conwy	Safle
42	Public Art in Wrexham	Safle
43	Fitzhammon Embankment Public Art Scheme	Cardiff Council
44	Signs for cyclists and pedestrians	Sustrans
45	Tenby	Pembrokeshire Coast National Park Authority
46	Wrexham Town Centre	Safle
47	Ceredigion County Council Offices, Aberystwyth	Ceredigion County Council
48	Neath Port Talbot County Borough Council Offices, Baglan Energy Park	Neath Port Talbot County Borough Council